Calendar No. 284

99TH CONGRESS } SENATE { REPORT
1st Session } { 99–134

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1986

SEPTEMBER 9, 1985.—Ordered to be printed

Mr. SPECTER, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 3067]

The Committee on Appropriations, to which was referred the bill (H.R. 3067) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1986, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

S183-10

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $532,170,000. This amount was contained in the Budget of the U.S. Government—1986 transmitted to the Congress on February 4, 1985. This amount is composed of $425,000,000 for the Federal payment to the District. The amount of $30,100,000 as payment in lieu of reimbursement for water and sewer services to Federal facilities; $52,070,000 as the Federal contribution to the various retirement systems; and $25,000,000 for transitional payment for St. Elizabeths Hospital.

The bill includes a recommendation of $549,870,000 in Federal funds. In addition to the above requests, the Committee has included $17,700,000 for the criminal justice emergency initiatives and education initiatives for the District government.

In addition to the Federal funds recommended in the bill, provision is also made for $2,706,777,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $2,457,994,000 in operating authority and $248,783,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1986" and available as House Document 99–51.

Following is a summary of the appropriations recommended in the bill:

Item	Amount
Federal funds included in bill:	
Federal payment	$425,000,000
Criminal justice emergency initiatives	17,200,000
Education initiative	500,000
Payment for Federal water and sewer services	30,100,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	25,000,000
Total, Federal funds	549,870,000
District of Columbia funds:	
Operating expenses	2,457,994,000
Capital outlay	248,783,000
Total, District of Columbia funds	2,706,777,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1985	Budget estimates of new (obligational) authority, fiscal year 1986	New Budget (obligational) authority recommended by House	New budget (obligational) authority recommended by Senate committee	Senate committee recommendation compared to—	
					Budget	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
FEDERAL FUNDS						
Payment of Federal funds	$533,343,000	$532,170,000	$532,170,000	$549,870,000	$17,700,000	$17,700,000
Total, Federal funds	533,343,000	532,170,000	532,170,000	549,870,000	17,700,000	17,700,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	2,250,106,000	2,440,294,000	2,440,294,000	2,457,994,000	17,700,000	17,700,000
Capital outlay	113,022,000	248,783,000	248,783,000	248,783,000	.....	.....
Total, District of Columbia funds	2,363,128,000	2,689,077,000	2,689,077,000	2,706,777,000	17,700,000	17,700,000

GENERAL STATEMENT

Criminal Justice and Job Training Initiatives

The bill includes a total of $17,700,000 in additional funds for various initiatives within the District Department of Corrections, a job training initiative, and public school system.

Uniform Drinking Age

The Committee strongly concurs with the position of the House regarding the failure of the District of Columbia to raise its minimum drinking age to 21.

The Metropolitan Washington Council of Governments and the Washington Regional Alcohol Program have urged the District to adopt 21 as its minimum drinking age. The States of Maryland and Virginia which border the District have already taken such action. Unless the District takes this action, it will become a haven for under-age drinking in contravention of the intent of the Uniform Minimum Drinking Age Act, Federal legislation passed in 1984.

If the District fails to adopt 21 as its minimum drinking age, it will have $2,500,000 in Federal highway funds withheld on October 1, 1986, and $5,000,000 on October 1, 1987. The Committee believes there is no reason for a delay in action on this matter. Failure to address this issue forthrightly, will, of course, jeopardize much more than a few million dollars in highway funds. It will put at serious risk the lives of both the young people who come to the District to drink and innocent motorists of all ages who have the misfortune to encounter them on regional highways and streets.

Homeless

On January 23, 1985, the Committee conducted a hearing on services available to the homeless in the District of Columbia, and more broadly the need for services to this population nationwide.

At that hearing the Director of the Department of Human Services testified that estimates of the homeless population in the District ranges between 2,000 to 15,000. He also testified that the city government spent $3,800,000 in fiscal year 1985, along with $850,000 from the Federal Emergency Management Administration.

Nationally, testimony was received that put the homeless population at between 250,000 and 3 million. The president of the American Psychiatric Association cited studies that put a cost of $7,200 per person in 1978 dollars for care in the community of the chronically mentally ill. Testimony received stated that about one-half of the homeless are mentally ill.

On April 9, 1985, the General Accounting Office issued a report entitled "Homelessness: A Complex Problem and the Federal Response." GAO reported that long-term strategies focus on expanding community-based services, including the need for more physical and mental health

care, employment and training, expansion of permanent low-income housing and assistance in helping the homeless to gain access to existing programs and benefits. GAO further stated that these possible solutions will be expensive, as testimony before the Committee indicates.

GAO also found that solving the problems of homelessness needed more data and more reliable data on the characteristics of the homeless, how effective social service and income transfer programs are in helping the homeless, and what proportion of the deinstitutionalized mental patients are not served by community-based resources and why.

The Committee is concerned that 2 years after a hearing was first held in January 1983 a reasonably accurate number is not available on the number of homeless persons in the District of Columbia. The Committee is also aware that in connection with the District's mental health system reorganization project an effort will be made to take a census of this population and encourages the project staff to update this data with periodic census checks and a factor for those who do not come to the various shelters in the city.

From this data and information from other sources the Committee requests the Department of Human Services to undertake an analysis of the District's population to attempt to answer the questions raised by GAO and to inform the Committee of its long-range plans by April 1, 1986, including an estimate of the cost to expand local community-based services as GAO has found. The Committee realizes that the costs may be outside the resources available to the District, but asks that the information be provided, nevertheless, so that the Congress may be informed as to the estimates.

In addition, the Committee requests that DHS provide information by November 1, 1985, on the District's plans for the coming year, including the number of beds that will be available from all sources, compared to last year, and what contingency plans are in place for the cold weather months.

During the January 1985 hearing the Committee heard testimony that the staff of the hypothermia treatment center at the Blair School shelter was not able to treat a case referred by police. In its November 1, 1985, report the Committee asks that DHS assure itself and the Committee that the medical staff at the shelter has sufficient training to handle such cases.

The D.C. Baseball Commission

The bill includes $55,000 for the operations of the D.C. Baseball Commission in support of its efforts to bring a major league expansion franchise to the Nation's Capital. The Committee supports this effort and takes note of the fine work of the Commission in pursuing this goal.

The criteria set down by the commissioner of baseball have nearly been met including pledges of 10,000 season tickets. As of mid-July 1985 pledges totaling 6,300 with the goal in sight. In addition, the District has excellent public transportation links between RFK Stadium and the entire metropolitan area.

It has been nearly 15 years since the District had a professional baseball team. The return of the national pasttime to the Nation's Capital is long overdue. The Committee lends its support to the leadership of the Mayor, Council, and Baseball Commission in encouraging the baseball owners to select the District for a new franchise at their December 1985 winter meetings.

Financing of Pay-As-You-Go Capital Projects

In last year's appropriations act (H.R. 5899; Public Law 98–473; 98 Stat. 1837), a total of $90,842,000 was provided for construction projects under the appropriation heading "Capital outlay." Of this amount, the District requested $8,916,000 for so-called pay-as-you-go projects to be financed with current operating revenues. The Committee approved the District's request and included statutory language in the act expressly requiring that "$5,087,000 for fiscal year 1985, $3,531,000 for fiscal year 1986, and $298,000 for fiscal year 1987 shall be financed from general fund operating revenues." That provision is a mandate binding on the District. It provides no legal authority for the use of long-term borrowings for these projects as has been proposed in the District's fiscal year 1986 budget and financial plans. While the intent of the District's proposal is to release the general fund operating revenues involved for use in financing other programs, it is nonetheless contrary to existing law and, therefore, cannot be accepted by the Committee. Furthermore, the Committee has been advised that such a proposal creates a legal cloud as to all of the capital projects included in the $90,842,000.

Accordingly, the Committee has adjusted the city's fiscal year 1986 financial plan to include $3,531,0000 from general fund operating revenues to fund the fiscal year 1986 requirements of pay-as-you-go capital projects as mandated in last year's appropriations act and expects the District government to fully abide by the law.

Admission to Statehood

Since the enactment of the District of Columbia Statehood Constitutional Convention Initiative of 1979, D.C. Law 3–171, the District has taken several steps toward admission to statehood. Delegates to a D.C. constitutional convention were elected in November 1981 to serve 2- or 3-year terms of office. The convention drafted a constitution which was approved by a majority of authorized D.C. voters in November 1982. The convention exercised its authority pursuant to the legislation in appointing a Statehood Commission and a Statehood Compact Commission. The terms of office of the convention delegates will expire during January 1985.

The final phase of admission to statehood involves the election of two Senators and one Representative. The date for this election, originally scheduled for the fall of 1985, is currently under consideration by the Council. Funding for the salaries, staff, and support costs for two Senators and a Representative will be proposed in the fiscal year during

which these officials are to take office. The budget request assumes that the election will not be earlier than November 1986 and, therefore, no funds are proposed for salaries or related costs during fiscal year 1986.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $3,661,382,000 and 39,241 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue sharing, and revenues accruing from various local taxes, fees, charges and other collections.

The recommendations included in the bill total $2,706,777,000 and 33,850 positions from all District of Columbia funds in fiscal year 1986.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1986

Item	Recommended in bill (District of Columbia funds)		Federal grants		Private funds and other revenues		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,075	$99,342,000			5	$3,192,000	2,080	$102,534,000
Economic development and regulation	1,221	100,035,000	1,342	$98,900,000	103	22,657,000	2,666	221,582,000
Public safety and justice	10,686	552,106,000	24	1,801,000	14	3,275,000	10,723	557,192,000
Public education system	11,195	515,505,000	1,160	50,239,000	64	10,150,000	12,419	575,894,000
Human support services	4,069	614,347,000	2,407	295,210,000	16	56,475,000	6,492	966,032,000
Public works	1,895	193,741,000	37	9,692,000	73	8,706,000	2,005	212,139,000
Convention center fund		8,371,000			144	4,175,000	144	12,546,000
Repayment of loans and interest		198,409,000						198,409,000
Repayment of general fund deficit		5,000,000						5,000,000
Short-term borrowing		3,750,000						3,750,000
Total general fund	31,140	2,290,606,000	4,970	455,842,000	419	108,630,000	36,529	2,855,078,000
Enterprise funds:								
Water and sewer	1,273	162,987,000			2	303,000	1,275	163,290,000
Lottery and charitable games	94	4,151,000				104,069,000	94	108,220,000
Cable television enterprise fund	4	250,000					4	250,000
Total operating expenses	32,511	2,457,994,000	4,970	455,842,000	421	213,003,200	37,902	3,126,838,000
Capital outlay:								
General fund		229,148,000		248,231,000				477,379,000
Water and Sewer Enterprise Fund		19,635,000		37,530,000				57,165,000
Total capital outlay		248,783,000		285,761,000				534,544,000
Intra-District positions	1,339						1,339	
Total	33,850	2,706,777,000	4,970	741,603,000	421	213,002,000	39,241	3,661,382,000

FEDERAL FUNDS

The total in Federal funds estimated to be available is $1,309,169,000. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, revenue sharing and various other Federal grants and reimbursements.

The following table summarizes the total Federal amounts to be available to the District during fiscal year 1986:

Item	*Amount*
Federal funds:	
Federal payment	$425,000,000
Jobs program initiative	500,000
Criminal justice emergency initiatives	16,700,000
Education initiative	500,000
Federal contribution to police officers, firefighters, teachers, and judges retirement funds	52,070,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	30,100,000
Federal revenue sharing	17,696,000
St. Elizabeths Hospital	25,000,000
Subtotal (Federal funds included in this bill)	567,566,000
Federal grants	741,603,000
Total, Federal funds	1,309,169,000

FEDERAL PAYMENT

A recommended Federal payment of $442,700,000 for fiscal year 1986 has been approved by the Committee. It is the complete amount requested by the city and is $17,700,000 above the House.

The $425,000,000 recommended in the bill is 23.5 percent of the general revenue local collections for 1986 fiscal year.

Following is a table showing the Federal payment and its relationship to local revenue collections for 1951 through 1986 fiscal years.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1951	$9,800,000	$97,866,000	10.0
1952	10,400,000	102,398,000	10.2
1953	10,000,000	104,823,000	9.5
1954	11,000,000	105,456,000	10.4
1955	20,000,000	114,808,000	17.4
1956	18,000,000	122,302,000	14.7
1957	20,000,000	137,280,000	14.6
1958	20,000,000	144,745,000	13.8
1959	25,000,000	149,751,000	16.7
1960	25,000,000	162,888,000	15.3
1961	25,000,000	167,986,000	14.9

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1982	$30,000,000	$181,615,000	16.5
1983	30,000,000	205,298,000	14.6
1984	37,500,000	215,804,000	17.4
1985	37,500,000	230,995,000	16.2
1986	44,250,000	256,398,000	17.3
1967	58,000,000	272,906,000	21.3
1968	70,000,000	301,767,000	23.2
1969	89,365,000	341,033,000	26.2
1970	116,166,000	388,542,000	29.9
1971	131,000,000	432,010,000	30.3
1972	173,654,000	458,523,000	37.9
1973	181,500,000	505,276,000	35.9
1974	187,450,000	534,253,000	35.1
1975	226,200,000	554,222,000	40.8
1976	245,949,000	628,245,000	39.6
Transition quarter	66,138,000	199,652,000	33.1
1977	[1] 276,000,000	754,447,000	36.6
1978	[2] 276,000,000	880,699,000	31.3
1979	250,000,000	953,697,000	26.2
1980	276,500,000	1,082,209,000	25.6
1981	300,000,000	1,190,596,000	25.4
1982	336,600,000	1,271,727,000	26.5
1983	361,000,000	1,402,409,000	25.7
1984	386,000,000	1,494,468,000	25.8
1985	425,000,000	1,639,397,000	25.9
1986	425,000,000	1,805,210,000	23.5

[1] Does not include special $650,000 Federal payment for inaugural expenses contained in supplemental.
[2] Does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1921 is included. Figures for fiscal years 1921 through 1975 reflects General Fund appropriations only, appropriations for 1976 through 1980 are for operating expenses from all sources which include the General Fund as well as the Water and Sewer Fund. Appropriations for 1981 through 1986 recommended include operating expenses from the General Fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	$21,474,271	$12,256,178	$9,218,093	42.93
1922	22,977,411	13,784,648	9,192,763	40.01
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.80
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.46
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	[1]199,522,707	174,522,707	25,000,000	12.53
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	14.36
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.15
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.24
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	[2]116,166,000	21.96
1971	591,262,769	460,262,769	[3]131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,000	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89

See footnotes at end of table.

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1979	$1,335,746,400	$1,085,746,400	[4] $250,000,000	19.39
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[5] 1,792,104,300	1,431,104,300	[5] 361,000,000	20.14
1984	[6] 1,897,285,000	1,511,285,000	386,000,000	20.34
1985	[7] 2,074,204,000	1,649,204,000	[7] 425,000,000	20.49
1986 recommended	[8] 2,272,906,000	1,847,906,000	[8] 425,000,000	18.70

[1] Excludes appropriations for capital outlay beginning with fiscal year 1981.
[2] Includes $5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and $8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.
[3] Includes $5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.
[4] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[5] Excludes one-time payment of $2,342,600 for special crime initiative.
[6] Excludes $31,221,600 for crime initiative, St. Elizabeths Hospital, and education initiative.
[7] Excludes $20,000,000 for St. Elizabeths, $2,300,000 for inaugural expenses, and $9,873,000 for crime and education initiatives.
[8] Excludes $17,700,000 for crime, jobs, and education initiative programs.

General Revenue Sharing

The District of Columbia will have $17,696,000 in revenue-sharing funds available during fiscal year 1986.

Revenue-sharing funds are allocated to and expended from the General Fund. The distribution of the funds is shown in the following table:

General revenue sharing allocation

Agency	*Amount*
Metropolitan Police Department	$1,439,000
Fire Department	1,900,000
Teachers retirement fund	6,000,000
Department of Human Services	5,857,000
Department of Public Works	2,500,000
Total	17,696,000

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $741,603,000 in Federal grant funds during fiscal year 1986.

District of Columbia Funds

The bill includes the appropriation of $2,706,777,000 in District of Columbia funds. This amount includes operating expenses, capital outlay and the three enterprise funds.

A summary of these expenditures follows:

District of Columbia funds

Operating expenses	$2,290,606,000
Capital outlays	248,783,000
Water and Sewer Enterprise Fund	162,987,000
Lottery and Charitable Games Enterprise Fund	4,151,000
Cable Television Enterprise Fund	250,000
Total, District of Columbia funds	2,706,777,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the five categories of operating expenses—(1) General Fund, (2) Water and Sewer Fund, (3) Convention Center Fund, (4) Lottery and Charitable Games Fund, and (5) Cable Television Fund, follows:

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1986 FINANCIAL PLAN GENERAL FUND

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	485,100	.....	485,100
Income tax	564,195	.....	564,195
Sales tax	430,450	.....	430,450
Other taxes	173,400	.....	173,400
Licenses, permits	33,844	.....	33,844
Fines, forfeitures	23,492	.....	23,492
Service charges	29,129	.....	29,129
Miscellaneous	23,991	47,113	71,104
Subtotal, current authority	1,763,601	47,113	1,810,714
Local sources, pending authority	4,760	.....	4,760
Subtotal, local revenue	1,768,361	47,113	1,815,474
Federal sources:			
Federal payment	425,000	.....	425,000
St. Elizabeths	25,000	.....	25,000
Jobs program initiative	500	.....	500
Criminal justice initiative	16,700	.....	16,700
Education initiative	500	.....	500
Revenue sharing	17,696	.....	17,696
Grants	.....	449,953	449,953
Subtotal, Federal sources	485,396	449,953	935,349
Total revenue	[1]2,253,757	497,066	2,750,823

See footnote at end of table.

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1986 FINANCIAL PLAN
GENERAL FUND—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Expenditures:			
Current:			
Government direction and support	99,342	3,192	102,534
Economic development and regulation	97,935	121,482	219,407
Public safety and justice	552,106	5,076	557,192
Public education system	447,790	46,891	494,681
Human support services	565,997	302,027	868,024
Public wor	193,741	18,398	212,139
Short-term borrowing	3,750	.....	3,750
Debt service:			
Principal	37,397	.....	37,397
Interest	161,012	.....	161,012
Pay-as-you-go capital projects	3,531	.....	3,531
Unallocated adjustment	-3,531	.....	-3,531
Total, expenditures	2,159,070	497,066	2,656,136
Excess of revenues over (under) expenditures	94,687	.....	94,687
Other financing sources (uses):			
Fixed assets disposition proceeds	2,000	.....	2,000
Operating transfers in (out):			
Lottery and charitable games	34,849	.....	34,849
Housing Finance Agency	(2,100)	.....	(2,100)
D.C. General Hospital	(48,350)	.....	(48,350)
University of District of Columbia	(67,715)	.....	(67,715)
Convention Center	(8,371)	.....	(8,371)
Subtotal, other financing sources (uses)	89,687	.....	89,687
Total expenditures and other financing sources (uses)	2,248,757	497,066	2,745,823
Excess of revenues over expenditures and other financing sources (uses)	5,000	.....	5,000

[1]Excludes $34,849,000 from the lottery and $2,000,000 in proceeds from fixed asset disposition. Total revenue and other financing sources financing the appropriation are $2,290,606.

FINANCIAL PLAN FOR WATER AND SEWER FUND, FISCAL YEARS 1984–86

[In thousands of dollars]

	1984 actual	1985 estimate	1986 estimate
Revenue:			
Water and sewer user charges			
Retail customers	64,267	89,199	109,885
Federal Government	16,520	24,100	30,100
Revenue accrual—Federal	7,066	(2,993)	(4,545)
District agencies	4,904	8,047	8,305
Sewage treatment charges	15,426	22,953	23,416
Potomac interceptor charges	5,530	5,896	6,188
Water sales by aqueduct	3,286	3,900	4,600
Other income	789	.....	.....
Total revenue	117,788	151,102	177,949

FINANCIAL PLAN FOR WATER AND SEWER FUND, FISCAL YEARS 1984–88—Continued

[In thousands of dollars]

	1984 actual	1985 estimate	1986 estimate
Revenue—Continued			
Expenses:			
Personal services	29,001	34,754	38,477
Contractual services	43,400	49,361	49,715
Supplies	14,180	23,070	31,178
Occupancy costs	11,471	12,474	11,775
Depreciation	6,476	7,059	7,704
Interest	15,907	21,900	24,900
Miscellaneous	1,244	1,500	2,000
Total expenses	121,679	150,118	165,749
Net income (Loss)	(3,891)	984	12,200
Retained earnings (deficit) at beginning of year	(54,130)	(58,021)	(57,037)
Retained earnings (deficit) at end of year	(58,021)	(57,037)	(44,837)

FINANCIAL PLAN CONVENTION CENTER FUND, FISCAL YEARS 1984–86

[In thousands of dollars]

	1984 actual	1985 estimate	1986 estimate
Operating revenue:			
Building rental	1,837	1,800	1,660
Building services	1,070	1,000	992
Communications	506	320	295
Food services	397	500	961
Other	112	305	231
Total operating revenue	3,922	3,925	4,139
Operating expenses:			
Personal services	3,511	4,034	4,110
Supplies and materials	416	452	472
Communication, utilities	1,567	1,702	1,158
Contractual services	3,200	2,428	3,680
Depreciation	2,142	2,217	2,500
Miscellaneous	692	1,871	926
Total operating expenses	11,528	12,704	12,846
Operating income (loss)	(7,606)	(8,779)	(8,707)
Nonoperating revenue (expenses): Interest	34	60	36
Operating transfers in (out):			
General fund	6,072	6,930	8,371
Net income (loss)	(1,500)	(1,789)	(300)
Retained earnings (deficit) at beginning of year	21,840	20,340	18,551
Retained earnings (deficit) at end of year	20,340	18,551	18,251

FINANCIAL PLAN LOTTERY AND CHARITABLE GAMES ENTERPRISE FUND, FISCAL YEARS 1984–86

[In thousands of dollars]

	1984 actual	1985 estimate	1986 estimate
Operating revenue:			
Sales:			
Instant lottery	16,448	16,000	16,000
Daily numbers	66,720	72,800	78,000
Lotto	2,423	5,000	7,800
Pick four			5,500
Fees:			
Raffles	3	10	10
Bingo	5	10	10
Miscellaneous	16	375	400
Total operating revenue	85,615	94,195	107,720
Operating expenses:			
Administrative	2,683	3,531	4,151
Ticket distribution	1,053	944	1,026
Prizes	44,839	49,451	54,650
Agent commissions	4,875	5,310	6,049
Contractor fees	2,809	2,638	3,095
Consultant fees	736	250	400
Advertising	3,774	3,300	4,000
Total operating expenses	60,769	65,424	73,371
Operating income (loss)	24,846	28,771	34,349
Nonoperating revenue (expenses): Interest	697	400	500
Income (loss) before operating transfers	25,543	29,171	34,849
Operating transfers in (out)	(25,278)	(29,171)	(34,849)
Net income (loss)	265	0	0
Retained earnings (deficit) at beginning of year	872	1,137	1,137
Retained earnings (deficit) at end of year	1,137	1,137	1,137

Cable Television Fund, fiscal year 1986

Operating revenue: Franchise fees	$250,000
Operating expenses:	
Personal services	136,000
Supplies and materials	10,000
Communication, utilities	5,000
Building rent	15,000
Contractual services	72,000
Equipment	12,000
Total operating expenses	250,000
Net income (Loss)	

PERSONNEL

The Committee recommends 32,511 in authorized positions. Of this number, 31,140 will be financed from the general fund, 1,273 will be financed from the Water and Sewer Enterprise Fund, 94 from the Lottery and Charitable Games Enterprise Fund, and 4 from the Cable Television Enterprise Fund.

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The following table summarizes the recommended authorized positions:

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1985	1986 request	House allowance	Senate recommendation
Governmental direction and support:				
Council of the District of Columbia	139	152	152	152
District of Columbia Auditor	15	18	18	18
Advisory Neighborhood Commissions	0	0	.....	.....
Office of the Mayor	25	33	33	33
Office of the Executive Secretary	37	37	37	37
Office of the Inspector General	16	16	16	16
Office of Press Secretary	9	9	9	9
Office of Intergovernmental Relations	10	10	10	10
Deputy Mayor/City Administrator	24	28	28	28
Office of Personnel	374	374	374	374
Department of Administrative Services	347	408	408	408
Deputy Mayor for Finance	5	5	5	5
Office of the Budget	49	51	51	51
Office of Financial Management	293	293	293	293
Department of Finance and Revenue	553	559	559	559
Board of Election and Ethics	44	33	33	33
Office of Campaign Finance	0	14	14	14
Public Employee Relation Board	4	4	4	4
Office of Employee Appeals	18	24	24	24
D.C. Retirement Board	7	7	7	7
Total, governmental direction and support	1,969	2,075	2,075	2,075
Economic development and regulation development:				
Deputy Mayor for Economic Development	3	3	3	3
Office of Planning	76	76	76	76
Department of Housing and Community Development	64	71	71	71
Department of Employment Services	135	183	183	183
Office of Business and Economic Development	30	35	35	35
Minority Business Opportunity Commission	9	9	9	9
Housing Finance Agency	(16)	(16)	(16)	(16)
Board of Appeals and Review	3	3	3	3
Board of Equalization and Review	1	1	1	1
Office of Consumer and Regulatory Affairs	701	754	754	754
Public Service Commission	56	61	61	61
Office of People's Counsel	14	14	14	14
Commission on the Healing Arts Licensure	11	11	11	11
Total, economic development and regulation	1,103	1,221	1,221	1,221
Public safety and justice:				
Metropolitan Police Department	4,534	4,534	4,534	4,534
Fire Department	1,664	1,769	1,769	1,769
Court of Appeals	74	77	77	77
Superior Court	983	995	995	995
D.C. Court System	67	68	68	68
Office of the Corporation Counsel	201	213	213	213
Public Defender Service	(117)	(117)	(117)	(117)
Pretrial Services Agency	48	63	63	63
Department of Corrections	2,868	2,472	2,472	2,868
Board of Parole	33	33	33	33

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1985	1986 request	House allowance	Senate recommendation
Public safety and justice—Continued				
National Guard	22	25	25	25
Office of Emergency Preparedness	11	15	15	15
Commission on Judicial Disabilities and Tenure	1	2	2	2
Law Revision Commission	8	8	8	8
Office of Criminal Justice Plans and Analysis	13	15	15	15
Total, public safety and justice	10,527	10,289	10,289	10,685
Public education system:				
Board of Education: Public Schools	9,272	9,372	9,372	9,405
University of the District of Columbia	1,365	1,365	1,365	1,365
Educational Institution Licensure Commission	5	5	5	5
Public Library	402	412	412	412
Commission on the Arts and Humanities	8	8	8	8
Total, public education system	11,052	11,162	11,162	11,195
Human support services:				
Department of Human Services	3,342	3,459	3,459	3,459
Department of Recreation	487	526	526	526
Office on Aging	12	12	12	12
Office of Human Rights	51	51	51	51
Office of Latino Affairs	7	7	7	7
Commission for Women	4	4	4	4
D.C. Energy Office	0	10	10	10
Total, human support services	3,903	4,069	4,069	4,069
Public works:				
Department of Public Works	1,846	1,895	1,895	1,895
Total, public works	1,846	1,895	1,895	1,895
Water and Sewer Enterprise Fund:				
Utility administration	1,063	1,273	1,273	1,273
Washington aqueduct	(275)	(275)	(275)	(275)
Total, Water and Sewer Enterprise Fund	1,063	1,273	1,273	1,273
Lottery and Charitable Games Enterprise Fund—Lottery and Charitable Games Control Board	79	94	94	94
Office of Cable Television	4	4	4	4
Total, general fund operating	30,400	30,711	30,711	31,140
Total, enterprise funds	1,146	1,371	1,371	1,371

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $99,342,000 for fiscal year 1986 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $10,903,000 from fiscal year 1985.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

	Appropriation, 1985	Budget estimates, 1986	House allowance	Committee recommendation
Council of the District of Columbia	$5,764,000	$6,335,000	$6,335,000	$6,335,000
District of Columbia Auditor	526,000	661,000	661,000	661,000
Advisory Neighborhood Commissions	1,072,000	1,072,000	1,072,000	1,072,000
Executive Office:				
Office of the Mayor	1,262,000	1,728,000	1,728,000	1,728,000
Office of the Executive Secretary	2,250,000	2,375,000	2,375,000	2,375,000
Office of the Inspector General	796,000	895,000	895,000	895,000
Office of the Press Secretary	374,000	401,000	401,000	401,000
Office of Intergovernmental Relations	505,000	524,000	524,000	524,000
Deputy Mayor for Operation/City Administrator	897,000	1,097,000	1,097,000	1,097,000
Office of Personnel	12,931,000	13,566,000	13,566,000	13,566,000
Administrative services	22,357,000	27,099,000	27,099,000	27,099,000
Deputy Mayor for Finance	192,000	200,000	200,000	200,000
Office of the Budget	1,649,000	1,712,000	1,712,000	1,712,000
Office of Financial Management	15,741,000	17,016,000	17,016,000	17,016,000
Department of Finance and Revenue	17,626,000	19,034,000	19,034,000	19,034,000
Board of Elections and Ethics	2,518,000	2,164,000	2,164,000	2,164,000
Office of Campaign Finance		992,000	992,000	992,000
Public Employees Relation Board	233,000	247,000	247,000	247,000
Office of Employee Appeals	681,000	1,053,000	1,053,000	1,053,000
District of Columbia Retirement Board	667,000	700,000	700,000	700,000
Council of Governments	298,000	316,000	316,000	316,000
Statehood Constitutional Convention	100,000	100,000	100,000	100,000
Baseball Commission		55,000	55,000	55,000
Total	88,439,000	99,342,000	99,342,000	99,342,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $6,335,000 and 152 positions for the District Council. This is an increase of $571,000 and 13 positions from the current year budget and is in agreement with the House allowance.

The Council exercises its legislative responsibilities through 11 standing committees covering all District programs from human services to finance and revenue. The Committee of the Whole, to which all members belong, has primary responsibility for consideration of all proposed Council laws and resolutions before final action.

The work of the 11 committees is supported by a secretary to the Council, general counsel, and the intergovernmental liaison officer, as well as personal and committee staff to each of the legislators.

Increased funding is requested in fiscal year 1986 to expand the staff of the Chairman pro tempore, who now has oversight of District professional sports as well as the traditional duties and a research specialist for each of the 11 standing committees. Increases are also provided for the 3.5 percent fiscal year 1986 pay adjustment. Due to the nonrecurring cost for equipment purchased in fiscal year 1985, funds have been redirected to meet the inflationary cost of printing, postage, communications, and equipment maintenance.

DISTRICT OF COLUMBIA AUDITOR

The Committee recommends $661,000 and 18 positions for fiscal year 1986. These amounts are an increase of $135,000 and three positions above the current year level. The District of Columbia Auditor is required to audit the accounts and operations of the District of Columbia government annually and certify revenue estimates in support of annual budgets and municipal bonds when issued. Committee recommendation includes three additional staff in order to increase audit capability and to enable the office to perform more complex analyses of broader scope and detail.

ADVISORY NEIGHBORHOOD COMMISSIONS

The requested appropriation of $1,072,000 is recommended by the Committee for fiscal year 1986. This amount is the same as fiscal year 1985 and the House allowance.

The Advisory Neighborhood Commissions [ANC's] were established in accordance with the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198, and given the responsibility for advising the District government on matters of public policy in areas such as planning, transportation, optional social service programs, health, safety, and sanitation, especially as they relate to their respective neighborhood commission areas. In discharging this responsibility, the 37 chartered ANC's, which are made up of 323 single-member districts, serve as a liaison between the District government and the community.

OFFICE OF THE MAYOR

The Committee has approved the request of $1,728,000 and 33 positions for fiscal year 1986. This is an increase of $466,000 and eight positions over the fiscal year 1985 budget.

The Mayor, as chief executive officer of the District of Columbia government, has overall responsibility for the implementation of programs and the administration of District agencies.

As the District's chief elected official, the Mayor is responsible for providing leadership, exercising management control over executive agencies, supervising labor relations, ensuring the integrity of District financial affairs, and proposing, reviewing, and approving or vetoing all legislation enacted by the Council of the District of Columbia.

The Committee recommendation for the Office of the Mayor includes funding for eight staff positions for the Office of Policy and Program Evaluation. The Office of Policy and Program Evaluation, established by Mayor's Order 83–22, is responsible for identifying and analyzing major policy issues, ensuring consistency of policy decisions throughout the government, and disseminating data necessary for policy formulation and evaluations. This Office is responsible for preparing Indices, an annual statistical report which was produced for the first time in fiscal year 1985 and provided the government with its first publication of a comprehensive statistical document.

Other increases requested in the fiscal year 1986 budget include funding for the 3.5-percent pay adjustment, within-grade requirements, staff training, and funding to meet the inflationary cost of supplies, rent, postage, printing, communications, equipment maintenance, and equipment.

OFFICE OF THE EXECUTIVE SECRETARY

The Committee recommends the full budget request of $2,375,000 and 37 positions. This recommendation is an increase of $125,000 above the fiscal year 1985 budget. The Office provides administrative and logistical support to the Mayor's Office as well as the various boards, commissions, and smaller governmental offices of the District government.

OFFICE OF THE INSPECTOR GENERAL

The sum of $895,000 and 16 positions is recommended for the Office of the Inspector General. This is an increase of $99,000 above the 1985 amount and the same as the House allowance. This Office is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operation of the District of Columbia government.

The recommended amount will maintain the current level of services as provided in fiscal year 1985. Increased funding is requested to fully fund the authorized staffing complement of 16 positions; fund 1 temporary position to assist in the audit functions; fund the 3.5-percent fiscal year 1986 pay adjustment; fund within-grade requirements; provide for staff training; and meet the inflationary cost of office equipment and communications.

OFFICE OF THE PRESS SECRETARY

The Committee recommends the full budget request of $401,000 and nine positions for fiscal year 1986. The Office of the Press Secretary serves as the central agency of the executive branch. They are responsible for coordinating and disseminating official news and media related announcements. This amount maintains the current level of services for the Office of the Press Secretary. Increases are provided for the 3.5-percent fiscal year 1986 pay adjustment, within-grade requirements, staff training, and the inflationary costs of supplies, postage, printing equipment, and the monthly publication costs of the City Hall New Times, the District government's monthly tabloid.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The sum of $524,000 is recommended for the Office of Intergovernmental Relations. This is an increase of $19,000 above the fiscal year 1985 request. This Office is responsible for developing legislative programs and District relations with the Council, Congress, and State and local governments.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends $1,097,000 and 28 positions for the City Administrator/Deputy Mayor for Operations.

The City Administrator/Deputy Mayor for Operations is the chief administrative officer in the executive branch and is responsible for overseeing the operations and programs of the major operating departments. These include the Metropolitan Police Department, the Fire Department, the Department of Corrections, the Department of Recreation, the Department of Consumer and Regulatory Affairs, and the Department of Public Works. The City Administrator/Deputy Mayor for Operations is also the primary official designated to exercise the powers and duties of the Mayor during the Mayor's absence.

The Office of the City Administrator includes a Productivity Management Services Unit and a small administrative staff. In fiscal year 1986 the Office of the City Administrator/Deputy Mayor for Operations will also house the Office of the Coordinator for Community Based Residential Facilities [CBRF]. This Office, established by Mayor's Order 84–195, will coordinate the planning and monitoring of community-based residential facilities (facilities that house special population groups such as the elderly, mentally retarded, mentally ill, homeless, neglected children, youth, and rehabilitated offenders). Funding is provided for four staff positions and support cost to establish this coordinating office.

OFFICE OF PERSONNEL

An increase of $635,000 for a total of $13,566,000 and 374 positions are recommended for the Office of Personnel.

The Office advises and assists the Mayor, the City Administrator, and the District Council on all matters relating to personnel management programs in the District of Columbia government.

The Committee's allowance includes funds for an automated personnel management information system. Other increases requested include funding for the 3.5-percent fiscal year 1986 pay adjustment, management training, and the inflationary cost of printing, postage, and equipment rental and repairs.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends the full budget request of $27,099,000 and 408 positions for fiscal year 1986. This amount reflects a net increase of $4,742,000 and 61 positions above the 1985 budget. The Department is responsible for planning, regulating, and administering programs for the administrative support of agencies in the District government.

The services provided to other agencies include contracting and procurement, disposal of surplus District property, space planning, and property leasing. The Department is responsible for buildings management and cleaning, protective service, printing and copying, and telephone operations and telecommunications planning. The Department

also prepares forecasts and processes bill payments for utilities and petroleum, and manages an energy conservation program.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The amount of $200,000 is recommended for the Office of Deputy Mayor for Finance and five positions for the fiscal year 1986 budget.

The Deputy Mayor for Finance, established by Mayor's Order 83–18, dated January 3, 1983, is responsible for the overall management of the District's financial resources. The Deputy Mayor for Finance maintains a coordinated financial management system to budget, collect tax revenues, provide expenditure control, and properly account for its funds. In carrying out these responsibilities, the Deputy Mayor administers and supervises a financial management organization that includes the Office of the Budget, the Office of the Controller, the Office of Financial Information Services, and the Department of Finance and Revenue.

OFFICE OF THE BUDGET

The full amount of $1,712,000 and 51 positions is recommended for the fiscal year 1986 budget. The Office is responsible for development and administration of the District of Columbia operating and capital budgets. This allowance is the same as the House and an increase of $63,000 and two positions above the fiscal year 1985 appropriation.

OFFICE OF FINANCIAL MANAGEMENT

A total of $17,016,000 and 293 positions is recommended for fiscal year 1986. This is the same as the House allowance and $1,275,000 above the fiscal year 1985 appropriation.

The Office is responsible for the District's financial management system [FMS], the centralized pay and retirement system, cash management system, and long- and short-term debt programs.

The Committee is aware of a forthcoming report from the General Accounting Office reviewing the various systems and their implementation of the District's financial management system [FMS]. The Committee concurs in the House request for District officials to consider this GAO report and to report. within 60 days of receipt of the report, the actions they intend to take and the timetable to correct any weaknesses identified in the report.

The Committee also concurs in the requested report by the Information Resources Administration on steps it is taking to implement the recommendations for automatic data processing [ADP] improvements made by the Appropriations Committees of the Congress. The report is requested by January 1, 1986.

The request will enable the agency to continue to undertake improvements and modifications to the Financial Management System mandated by Public Law 94–399. These improvements include the Unified Personnel Payroll System [UPPS]. The new UPPS will establish a uniform system to replace five overlapping limited systems. The Office also plans to automate the financial closing process and implement the fixed

asset system in fiscal year 1986, resulting in more timely and more exact information on the District's end-of-year financial status.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1986 request is for $19,034,000 and 559 positions. This amount reflects an increase of $1,408,000 and six positions above the 1985 budget level.

This Office is responsible for administering and enforcing the District's tax laws; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy, programs, and revenues; recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia.

The Committee recommendation provides funding to enhance the revenue-generating capacity of the Department. The increased funding and positions will fund three new revenue-generating initiatives: A homestead exemption audit; an increase in the audit level for sales and use taxes and unclaimed property; and a Street Vendor Compliance Program. It is anticipated that these programs will generate a total of $2,600,000 in added revenue.

Among DFR's major projects in 1986 are the development of microcomputer systems able to communicate with SHARE, and a computer-assisted records management system. The fiscal year 1986 budget recommendation provides funding for these initial systems, including funding for two analyst positions in the Office of Data Systems.

The Homeowners Deduction Application Act of 1982, D.C. Law 4–129, requires that eligible homeowners file for the homestead exemption every 5 years; the first quinquennial filing will occur during 1986. To assure that the public is adequately informed and that the expected 85,000 applications are properly processed, additional resources for personnel, advertising, printing, and mailing are also requested in the fiscal year 1986 budget.

BOARD OF ELECTIONS AND ETHICS

The Committee recommendation for the Board is for $2,164,000 and 33 positions. This is a reduction from fiscal year 1985 of $354,000 and 11 positions. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

The recommended amount will allow the Board to purchase 260 additional voting booths, finance the two scheduled elections in fiscal year 1986, and support a September statehood election primary if held.

The reduction results from the establishment of the Office of Campaign Finance as a separate entity.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends $992,000 and 14 positions for the Office of Campaign Finance. This amount is the same as the requested amount and the House allowance.

The Office of Campaign Finance, established pursuant to the District of Columbia Campaign Finance Reform and Conflict of Interest Act of 1974, is responsible for administering and enforcing District laws pertaining to campaigns for elected officials, and conflict of interest and financial disclosure by public officials.

The Office of Campaign Finance, formerly a part of the Board of Elections and Ethics, has been established as a separate agency in fiscal year 1986 resulting in the transfer-in of positions and funding from the Board of Elections. In addition to the transfer-in, the fiscal year 1986 appropriated budget request includes increased funding for 11 temporary positions to meet the workload requirements associated with administering and enforcing the ethics and conflict of interest laws.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommendation for the Board is for $247,000 and four positions. This is an increase of $14,000 above the 1985 budget and the same as the House.

The Board is an independent agency and acts as a neutral body for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,053,000 and 24 positions for the Office of Employee Appeals. This allowance is six positions and $372,000 above the 1985 budget appropriation. The Office may hear any employee appeal of an agency decision affecting a performance rating, reduction in force, grievance, erroneous payment, privacy, or classification matter.

The Committee recommendation provides increased funding for three hearing examiners, two law clerks, several temporary employees and software and maintenance for the automated records management system funded in fiscal year 1985. These funds will allow the Office to continue to reduce case backlog while simultaneously placing cases involving termination on a fast track.

Funding is also recommended for a full-time law clerk position to assist in reviewing and processing attorney fees in response to the case of *Henry Hunt* v. *District of Columbia.* The court held that the employee in that case was entitled to attorney fees under the Back Pay Act. In order to follow the court's ruling with respect to other cases, it will be necessary to review each appeal requesting attorney fees, determine the employee's entitlement, and compute the fee based on the knowledge of the appeal and identify a reasonable amount of time for the various activities performed by the representing attorney.

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The Board is an independent agency and acts as a neutral body for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,053,000 and 24 positions for the Office of Employee Appeals. This allowance is six positions and $372,000 above the 1985 budget appropriation. The Office may hear any employee appeal of an agency decision affecting a performance rating, reduction in force, grievance, erroneous payment, privacy, or classification matter.

The Committee recommendation provides increased funding for three hearing examiners, two law clerks, several temporary employees and software and maintenance for the automated records management system funded in fiscal year 1985. These funds will allow the Office to continue to reduce case backlog while simultaneously placing cases involving termination on a fast track.

Funding is also recommended for a full-time law clerk position to assist in reviewing and processing attorney fees in response to the case of *Henry Hunt* v. *District of Columbia.* The court held that the employee in that case was entitled to attorney fees under the Back Pay Act. In order to follow the court's ruling with respect to other cases, it will be necessary to review each appeal requesting attorney fees, determine the employee's entitlement, and compute the fee based on the knowledge of the appeal and identify a reasonable amount of time for the various activities performed by the representing attorney.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends a total of $700,000 and seven positions for the Retirement Board. The total administrative expenses for 1986, estimated by the Retirement Board, are $3,480,000. The sum of $700,000 is proposed to be funded from the general fund appropriation. The remaining $2,780,000 is taken from earnings of the retirement fund. This represents a 20-to-80 ratio, as approved by Congress in fiscal year 1985.

The Retirement Board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act, Public Law 96–122.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $316,000 for the fiscal year 1986 budget. This is an increase of $18,000 above the fiscal year 1985 appropriation.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area. The Council is officially designated as the regional planning agency for the Washington metropolitan area. The Council's activities are supervised by a board of directors composed of its member governments.

ADMISSION TO STATEHOOD

Since the enactment of the D.C. Statehood Constitutional Convention Initiative of 1979, D.C. Law 3–171, the District has taken several steps toward admission to statehood. Delegates to a D.C. Constitutional Convention were elected in November 1981 to serve 2 or 3 year terms of office. The convention drafted a constitution which was approved by a majority of authorized D.C. voters in November 1982. The convention exercised its authority pursuant to the legislation in appointing a Statehood Commission and a Statehood Compact Commission. Funding is included in the fiscal year 1986 budget to continue the operation of these two commissions at $50,000 each.

D.C. COMMISSION ON BASEBALL

The D.C. Commission on Baseball, established pursuant to D.C. Law 5–112, dated September 26, 1984, is responsible for assisting and advising the Council and the Mayor regarding the establishment of a professional baseball team in the District to enhance tourism, business development, job opportunities, entertainment, and revenues. The Commission, consisting of nine members, is to submit a final comprehensive report to the Council summarizing the activities and findings of the Commission and providing specific recommendations as to the establishment of a professional baseball team, no later than 3 years after the effective date of the act.

ECONOMIC DEVELOPMENT AND REGULATION

The fiscal year 1986 budget request is for $100,035,000. This amount is an increase of $27,974,000 from fiscal year 1985.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	Appropriation, 1985	Budget estimates, 1986	House allowance	Committee recommendation
Deputy Mayor for Economic Development	$292,000	$510,000	$510,000	$510,000
Job training initiative				500,000
Office of Planning	2,995,000	3,404,000	3,404,000	3,404,000
Department of Housing and Community Development	15,068,000	22,913,000	22,913,000	22,913,000
Department of Employment Services	23,475,000	27,995,000	27,995,000	27,995,000
Office of Business and Economic Development	1,432,000	9,313,000	9,303,000	9,313,000
Minority Business Opportunity Commission	336,000	507,000	507,000	507,000
Housing Finance Agency	1,683,000	2,100,000	2,100,000	2,100,000
Board of Appeals and Review	144,000	144,000	144,000	144,000
Board of Equalization and Review	93,000	112,000	112,000	112,000
Office of Consumer and Regulatory Affairs	22,885,000	28,063,000	28,063,000	28,063,000
Public Service Commission	2,422,000	3,035,000	3,035,000	3,035,000
Office of the People's Counsel	825,000	1,005,000	1,005,000	1,005,000
Commission on Healing Art Licensure	411,000	434,000	434,000	434,000
Total	72,061,000	99,535,000	99,525,000	100,035,000

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends $510,000 and three positions for fiscal year 1986 for this Office. The Office of the Deputy Mayor for Economic Development was established by Mayor's Order 83–13, dated January 3, 1983, to better coordinate the District's efforts to achieve a comprehensive and well-integrated economic development strategy.

This Office has responsibility for management supervision of the Department of Employment Services, the Department of Housing and Community Development, the Minority Business Opportunity Commission, the Office of Business and Economic Development, the Office of Planning, the Office of Cable Television, and the Housing Finance Agency.

The recommended amount for the Office of the Deputy Mayor for Economic Development will enable the Office to maintain current services and undertake new efforts targeted toward planning and incentive programs in commercial strips that are outside of community development block grant areas.

JOB TRAINING INITIATIVE

The Committee has noted in recent months there have been several studies concerning the job market in the Washington metropolitan area. Studies by the Greater Washington Research Center, the Washington-Baltimore Common Market, and the Washington Board of Trade have all focused on some aspect of the employment picture in the region. Recently, District officials and suburban Virginia officials met to establish formal cooperative efforts to match District job seekers with available jobs in Virginia. The District had an unemployment rate of 8.7 percent in April compared to 2.8 percent in surrounding Virginia jurisdictions.

The District has been a leader in addressing the needs of those without a job, skills or the basic knowledge required in the area job market. The fiscal year 1986 budget includes a total of $14,200,000 in four programs to assist those most in need. This is in addition to the Summer Youth Employment Program which during the summer of 1985 was able to place every applicant in a job through the hard work of the Mayor and local businesses.

Federal job training programs have provided a useful model for job training and placement through the establishment of private industry councils [PIC]. This system involves small staff resources and an advisory group made up of private sector representatives from the industries affected.

The Committee has, however, noted a recent finding in separate studies that raise concern about the future of job training in the Washington area and nationwide. The Urban Institute in a discussion paper entitled "Federal Employment and Training Policy Changes During the Reagan Administration: State and Local Responses" (May 1985) included in its conclusions the finding that certain groups of eligible persons were not being adequately served, particularly teenage dropouts and long-term welfare recipients.

Also, a June 1985 report titled "Unemployment in the Greater Washington Area" by the Greater Washington Board of Trade task force on unemployment stated that it appears that there are "few public training readiness programs presently operating in areas of high unemployment" in the Washington area. This same report concluded, similarly to the Urban Institute, that job readiness and training "programs are not sufficiently tailored to meet the needs of such identifiable groups of job seekers."

In order to address these needs the Committee has included $500,000 to design and implement an innovative job training program. The Committee intends that the overall administration be handled by a group such as the District of Columbia Private Industry Council in order to maximize private involvement. The Committee anticipates that 150 to 200 clients can be served in the first year.

The program ought to be designed to address the special needs of multiproblem jobless teens and adults without the necessary educational skills to enter other training programs. Components that will be neces-

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sary include counseling to needed ancillary services, basic education, and job placement.

By involving the private sector it will be possible to identify specific current and short-term future job openings and to develop a training curriculum that will prepare individuals for those jobs.

The Committee expects to receive regular reports on the progress of this program and that a monitoring component will be included as part of the design of the program. Also, an impact evaluation will be done to track graduates and provide information on the program's effectiveness.

OFFICE OF PLANNING

The bill includes the budget request of $3,404,000 and 76 positions for fiscal year 1986, a net increase of $409,000 from the 1985 appropriation.

The Office of Planning is responsible for the preparation of plans for the physical and economic development of the District of Columbia. With the completion of the comprehensive plan, the budget recommendation includes funds to enable the Office to monitor, modify the plan, make zoning compatible with the plan, as well as refine and augment specific ward plans for each ward of the District. Another major program objective funded in 1986 is the establishment of a District-wide Municipal Automated Geographic Information System [MAGIS], an automated information system for planning, programming, management, and research.

Increased funding is also requested for the 3.5-percent fiscal year 1986 pay adjustment; within-grade requirements, management training, and the inflationary cost of supplies and printing. Two positions and related funding have been transferred to the Office of the Budget in accordance with Mayor's Memorandum 84–87, which transferred the multiyear capital improvements plan responsibility to the Office of the Budget.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

A total of $22,913,000 and 71 positions is the recommended budget for fiscal year 1986. That is a net increase of $7,845,000 and seven positions above the 1985 appropriation and, the same as the House allowance.

The Department of Housing and Community Development was established to implement the District's housing policies as well as to support the District's efforts in the area of community development. Its housing goals are to provide decent and affordable housing; increase homeownership opportunities for low- and moderate-income persons; develop declining neighborhoods and preserve neighborhood diversity; and maintain all public housing in sound, standard condition.

Among the programs to receive additional District funding in 1986 are the Low-Rent Housing Program, the new Demonstration Mortgage Default Prevention Program, the Home Purchase Assistance Programs—

both citywide and in Ward 8, and the Rehabilitation Loan Program. The increased funding for the Low-Rent Housing Program will be used to increase efforts to collect current and delinquent rents; improve turnaround time to restore vacant units for occupancy; implement a preventive and routine maintenance work order system; and lease private units to relocate public housing residents while their public housing units are being renovated. The new Demonstration Mortgage Default Prevention Program will enable the Department to temporarily assist District residents in danger of default of their mortgages for emergency reasons, such as temporary loss of employment or illness. Increased funding is provided to expand the number of people who can become homeowners through the citywide and Ward 8 Home Purchase Assistance Programs.

Increased funding is provided to establish the Housing Production Commission. This Commission will advise the Mayor and the Council on action needed to assure maintenance of existing housing stock and to assure production of new or rehabilitated housing.

The Department operates several programs from Federal and other fund sources. Among them, the Federal Section 8 and the Community Development Block Grant Programs play a vital role in the stabilization and revitalization of District neighborhoods. The Department also receives a Federal subsidy for low-rent housing. Rent collections from low-rent housing tenants serve as another revenue source and these funds, along with the Federal subsidy, support the operations of the Low-Rent Housing Program.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a total of $27,995,000 and 183 positions for fiscal year 1986, a net increase of $4,520,000 and 48 positions above the 1985 appropriation. The Department estimates it will have a total budget of $60,192,000 and 794 positions in 1986 consisting, in addition to the above District funds, of $28,797,000 and 521 positions in Federal funds; and $3,400,000 and 90 positions in private and other funds.

The Department operates four major programs: (1) Employment services; (2) employability development; (3) unemployment insurance; and (4) labor standards.

The Summer Youth Program will provide summer job opportunities to 11,405 youth between the ages of 14 and 21, an increase of 1,425 participants over the fiscal year 1985 level of 9,980. The In-School Program will provide 925 high school juniors and seniors with current job market skills, an increase of 175 participants over the fiscal year 1985 level of 750. The Out-of-School Program will provide year-round work experience for 650 youth between the ages of 16 and 24, an increase of 125 participants over the fiscal year 1985 level of 525. The Adults-With-Dependents Program will provide on-the-job training for 1,585 economically disadvantaged adults with at least one dependent, an increase of 30 participants over the fiscal year 1985 level of 1,555. The Training/Retraining Program will provide preemployment training and retraining

in occupational skills to 1,575 youth ages 16 and above, an increase of 410 participants over the fiscal year 1985 level of 1,165.

Directly related to these job and job training programs is the need for support staff who provide such services as intake, assessment, counseling, monitoring, processing, and coordination. This staff has been funded mainly with Federal funds. However, due to the decline in Federal funds they are no longer available to permit local programs to "share" Federal staff resources. As a result, the District budget must begin to assume its proper share of the cost in relation to the staff services that local employment programs receive. Therefore, funding is provided for 45, current on-board, staff positions now serving locally funded jobs programs which were funded by Federal sources.

Other program increases recommended in fiscal year 1986 are funding for the Crime Victims Compensation Program and the Employee Compensation Appeals Board. Additional funds are required to compensate victims of violent crimes for loss of wages and other costs and provide for increased staffing to handle the increased claim activity. Two additional positions are requested to provide adequate clerical support to meet the workload requirements of the Employee Compensation Appeals Board.

Other increases include funding for the 3.5-percent fiscal year 1986 pay adjustment, management training, and the inflationary payment cost to the U.S. Department of Labor for the operation of the D.C. Longshoreman's Act. Funds have been redirected to meet within-grade requirements and the inflationary cost of supplies, energy, and communications.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The sum of $9,313,000 and 35 positions are recommended for the fiscal year 1986 budget. This represents an increase of $7,881,000 and five positions above the fiscal year 1985 level and is $10,000 above the House allowance. The recommended amount is the same as the budget request.

The Office of Business and Economic Development was established to stimulate, create, and attract new employment opportunities; business attraction and retention; promotion of new capital investments; promotion of tourism; and the delivery of management and technical assistance on behalf of the District of Columbia.

The Committee recommendation continues the economic development efforts for the Office to attract new businesses and enhance the local economy with the funding of the new Business Purchase Assistance Program [BPAP] and the International Business Development Office. The Business Purchase Assistance Program will allow District residents to acquire either an existing business or a storefront within a commercial corridor, as well as revitalize commercial corridors throughout the District.

The Office of Business and Economic Development is assisted in its efforts by the D.C. Chamber of Commerce and provides $151,000 an-

nually to support their activities. Funding in the amount of $4,000,000 is provided for purposes of capitalizing the recently enacted District Economic Development Finance Corporation. This funding is consistent with section 8(c) of D.C. Law 5–89, the District of Columbia Economic Development Finance Corporation Act of 1984.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The appropriation of $507,000 and nine positions are recommended for fiscal year 1986. The Commission certifies minority firms for participation in the Sheltered Market Program and provides counseling, training, and assistance in finance and bonding to minority business enterprises.

The request provides funds to establish a Business Development Assistance Program aimed at providing in-depth and individualized management and technical assistance to minority businesses. This program will have a strong linkage with the Business Purchase Assistance Program operated by the Office of Business and Economic Development and the Home Purchase Assistance Program operated by the Department of Housing and Community Development.

D.C. HOUSING FINANCE AGENCY

A total of $2,100,000 and 16 positions are included in the bill for fiscal year 1986. This is the same as the House and an increase of $417,000 above the fiscal year 1985 level. The Agency was created to generate funds from private and public sources to increase the supply and lower the cost of funds available to finance the construction and rehabilitation of single- and multifamily rental housing projects and a Homeownership Program which finances the sale of units to qualified low- and moderate-income persons.

By issuing Federal and District tax-exempt securities in the area of housing, HFA makes available construction and permanent rental project financing for builders at below-market rates.

The Committee recommendation provides increased program subsidy funds to continue the financing of multiunit rental development and single-family residences including the payment of capitalized interest and project underwriting services. In addition, increased funds are provided to pay the expenses associated with bond issues such as legal counsel fees.

BOARD OF APPEALS AND REVIEW

The bill includes $144,000 and three positions for fiscal year 1986, the same as the fiscal year 1985 level and the House allowance.

The Board of Appeals and Review, established in 1968, is an administrative agency that provides a forum for the hearing of citizen appeals and a final remedy in matters of property, personal rights, and privileges. Within its jurisdiction are certain decisions made by officials of the Department of Consumer and Regulatory Affairs, as well as other

matters that may be assigned by the Mayor of the District of Columbia. In addition, the Board also conducts hearings for the Human Rights Commission.

BOARD OF EQUALIZATION AND REVIEW

The bill includes $112,000 and one position for the Board of Equalization and Review which is responsible for ensuring that real property in the District of Columbia is assessed at 100 percent of its estimated market value and that comparable properties are assessed at comparable valuations. The recommended amount is $19,000 more than the 1985 amount.

The Committee recommends funding for temporary staff to assist with the administrative workload of the Office, including the preparation of appeal hearings, as well as the general operation of the Office.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of $28,063,000 and 754 positions for fiscal year 1986. This represents an increase of $5,178,000 and 53 positions over 1985. The Department of Consumer and Regulatory Affairs, established by Reorganization Plan No. 1 of 1983, is responsible for the protection of the health, safety, and welfare of the citizens of the District of Columbia by regulating business activities, land and building use, professional conduct and standards, rental housing and condominiums, health and social service care facilities, and the physical environment of the District of Columbia.

The budget recommendation provides increased funding and positions to implement new legislative mandates such as the insurance retaliatory tax, the Mandatory Mail Receptacle and Lock Amendment Act, the Alcoholic Beverage Control Amendment Act, and the Environmental Control Program. Funding is also provided to enable the Department to automate the license and permit issuance operation in the One-Stop Business and Permit Center and continue the transition to automation throughout the Department. Other increases include funding for the District's share of the Anacostia tributary restoration and the oil spill contingency, both a part of the Chesapeake Bay Agreement; funds to upgrade journeymen level for inspector positions; and annualization of positions approved in the fiscal year 1985 budget.

PUBLIC SERVICE COMMISSION

The fiscal year 1986 Public Service Commission recommendation is for $3,035,000 and 61 positions. This amount is $613,000 more than the fiscal year 1985 appropriation and an increase of five positions.

The Public Service Commission exercises ratemaking and other regulatory authority over the electric, gas, and telephone utility companies within the jurisdiction of the District of Columbia, the taxicab industry, tourist vehicles for hire, all security transactions, and cable television.

The recommended budget reflects the second phase of a long-range plan to reduce the expenditures of the Commission which are reim-

bursed to the District by the public utilities. The plan, begun in fiscal year 1985, calls for the Commission to replace the services of outside consultants with in-house staff in order to reduce expenditures against formal case assessments. Currently, the Commission expends millions of dollars per year on the consulting services of attorneys, economists, and engineers paid from the Commission's miscellaneous trust fund which is reimbursed by the utility companies. To reduce these expenditures the Committee is recommending an increase of four temporary full-time staff positions.

Funding is also provided to enable the Commission to microfiche approximately 275,000 pages of older Commission records for the easy accessibility. In addition, funding is also provided for library books and other research materials in order to provide an in-house library capability. Other increases include five support positions to meet the workload requirements of the office.

OFFICE OF THE PEOPLE'S COUNSEL

The Committee recommends an appropriation of $1,005,000 and 14 positions for fiscal year 1986.

The Office of the People's Counsel represents the citizens of the District in matters pertaining to rates, services, and practices of the utility companies which serve the District.

The recommended budget represents the second phase of a multiyear plan to improve internal operations and increase in-house technical capability to represent consumers before the Public Service Commission in individual complaints and in other proceedings. To increase its in-house technical capability, two temporary positions and support costs are provided. Funding is also requested to provide start-up costs for a library/resource information center to provide an in-house research capability.

COMMISSION ON LICENSURE TO PRACTICE THE HEALING ARTS

The total budget request for $434,000 and 11 positions has been recommended for approval by the Committee for fiscal year 1986.

The Commission on Licensure to Practice the Healing Art, established in accordance with D.C. Law 1–106, is responsible for the establishment of procedures designed to approve or deny licensure of applicants to practice medicine and surgery, osteopathy and surgery, chiropractic, midwifery, naturopathy, and nursing home administration in the District of Columbia.

The Committee recommendation for the Commission on Licensure to Practice the Healing Art is $434,000 and 11 positions, an increase of $23,000 over fiscal year 1985 with no change in positions. This is the same as the House allowance.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $552.106,000 in fiscal year 1986 for the public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Activity	Appropriation 1985	Budget estimates 1986	House allowance	Committee recommendation
Metropolitan Police Department	$144,220,000	$148,124,000	$148,124,000	$148,124,000
Fire Department	55,926,000	59,863,000	59,863,000	59,863,000
Police and fire retirement	109,007,000	115,640,000	115,640,000	115,640,000
Judges retirement	1,800,000	1,800,000	1,800,000	1,800,000
Court of Appeals	3,213,000	3,565,000	3,565,000	3,565,000
Superior Court	37,416,000	40,712,000	40,712,000	40,712,000
D.C. Court System	12,903,000	15,437,000	15,437,000	15,437,000
Office of the Corporation Counsel	8,370,000	9,353,000	9,353,000	9,353,000
Settlements and judgments	5,569,000	5,669,000	5,669,000	5,669,000
Public Defender Service	4,171,000	4,428,000	4,428,000	4,428,000
Pretrial Services Agency	1,436,000	2,174,000	2,174,000	2,174,000
Department of Corrections	122,364,000	124,602,000	124,602,000	141,302,000
Board of Parole	1,228,000	1,324,000	1,324,000	1,324,000
National Guard	575,000	700,000	710,000	700,000
Office of Emergency Preparedness	372,000	492,000	492,000	492,000
Commission on Judicial Disabilities and Tenure	98,000	111,000	111,000	111,000
Judicial Nomination Commission	35,000	37,000	37,000	37,000
Law Revision Commission	476,000	486,000	486,000	486,000
Office of Criminal Justice Plans and Analysis	738,000	889,000	889,000	889,000
Total	509,917,000	535,406,000	535,416,000	552,106,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $148,124,000 and 4,534 positions, the same as the budget request and the House allowance, for the Metropolitan Police Department.

The Metropolitan Police Deprtment is the primary law enforcement agency of the District of Columbia. The Department's overall mission is to ensure public safety through the protection of life and property. It serves approximately 630,000 residents and over 2 million visitors and commuters.

The Committee is concerned about the timeliness of equipment purchases in the Police Department. The Committee requests that the Department study their purchases of motor vehicles, scooters, radios, uniforms, and other equipment in terms of national standards and what other cities are doing. The total number and replacement schedule should be analyzed and updated as necessary.

The Committee recommendation includes increased funding to continue a multiyear program to replace wornout and outmoded radio

equipment such as mobile radios, radio chargers, sirens, pagers, and base stations.

FIRE DEPARTMENT

For the Fire Department of the District of Columbia the Committee recommends a total of $59,863,000 and 1,769 positions, the same as the budget estimate and the House allowance. The Department currently operates 53 firefighting companies and 19 ambulance units as well as command and auxiliary units. The 5 firefighting companies include 32 engine companies, 17 aerial ladder companies, 4 rescue squads, and the fire boat.

The Committee is aware of plans to close Engine Company No. 3 at 439 New Jersey Avenue NW, and move the men and equipment to a new station house on Atlantic Avenue SE. The Committee directs that Engine Company No. 3 remain open at its present location and agrees with the House that if District officials continue to feel that the station should be closed that a report be submitted to the Appropriations Committees of the Senate and House for their approval prior to taking any action to close the facility.

Located on New Jersey Avenue NW, just north of the Capitol, Engine No. 3's first due emergency response area includes: the Capitol, the Senate office buildings, the Supreme Court, the Library of Congress, and numerous other Federal office buildings. The North Capitol Street corridor includes Union Station, the city post office, the Government Printing Office, and the Veterans' Administration Building.

While protecting Capitol Hill, Engine No. 3 also protects an area heavily populated with hotel and office complexes featuring five hotels and more in the planning stage.

The shelter for the homeless at 425 Second Street NW, housing an average of 800 residents nightly, is within 30 seconds from the quarters of Engine No. 3. The new D.C. Vocational School for the Handicapped, being built at First and H Streets NW, is within 2 minutes response time.

Other public centers include the completion of the Union Station train station project, with future plans for a heliport, relocation of Trailways and Greyhound bus stations behind Union Station, as well as the Capitol Childrens Museum, Smithsonian Building, and a senior citizens care unit at 901 First Street NW.

The fire station on New Jersey Avenue also contains a basic life support ambulance. The unit's response time to the Capitol is less than 2 minutes. Many of the firefighters assigned to Engine No. 3 are cross-trained as emergency medical technicians. The basic life support ambulance housed at Engine No. 3 is scheduled to be upgraded to a mobile intensive care unit which provides advanced life support. This would prove to be a very valuable service to the Capitol Hill area.

Engine No. 3's responses for fire and medical assistances have been increasing yearly to both city and Federal institutions. Since fiscal year 1980, Engine No. 3's fire responses have increased by 32 percent and the medical responses have increased by 274 percent.

The Committee has also received testimony concerning the Department's history of underestimating overtime costs. In the past, according to testimony received from the president of the Firefighters Association, the Department has seriously underestimated its needs in each of the last 5 years. This raises questions about the adequacy of the $522,000 estimated for fiscal year 1986. It appears that the procedure for estimating overtime should be reviewed and modified as necessary. In addition, the Committee requests that the Chief notify the Committee within 30 days of exhausting the 1986 allocation stating what the current estimate is and what means will be pursued to satisfy the need.

The Committee is also concerned about the quality and quantity of breathing masks available to firefighters. The Firefighters Association states that the fire at the U.S. Postal Service headquarters, in which 28 firefighters were injured, cost the Department $7,110 in medical costs and 1,020 hours of sick leave. The predominate injury was inhalation of toxic gas. This was due in part, according to the Firefighters Association testimony, to the use of half-hour masks whose supply is rapidly depleted. The Committee asks the Department to review existing national standards and the practice in cities similar to the District, with high daytime populations, a subway, and other factors, to determine the adequacy of its masks.

The amount recommended continues the Department's efforts to reduce the response time of the emergency ambulance service. Funding is provided for three additional emergency ambulance units, two advanced life-support units and a basic life-support unit. Thirty-six positions and related support costs are provided to staff these three units. These three units, along with the two units approved in the fiscal year 1985 budget, will bring the total number of emergency ambulance units to 22, 7 advanced life-support units and 15 basic life-support units.

Fifty-seven positions are requested to convert temporary full-time positions to continuing full-time positions in the emergency ambulance service. Six months' funding is provided to annualize the cost of these positions approved in the fiscal year 1985 budget. Increased funding is also provided for auto mechanic positions, community relations staff, and support staff to service the self-contained breathing apparatus.

In addition to these staffing requirements, the Committee also recommended funds for repairs and maintenance to existing fire stations, replacement of five, and purchase of four passenger-carrying vehicles, the 3.5-percent fiscal year 1986 pay adjustment, management training, and the inflationary cost of supplies, energy, equipment, and medical payments for firefighters injured in the performance of duty.

POLICE AND FIRE RETIREMENT SYSTEM

The budget recommendation for the police and fire retirement system represents the District's contribution to the District of Columbia Police and Fire Retirement Fund for annuity payments to retirees and survivors of the Metropolitan Police and Fire Departments as required by section 142 of the Retirement Reform Act, Public Law 96–122. After its

transfer to the retirement fund, the appropriation provides for the payment of retirement benefits to annuitants on the retirement rolls.

The Committee recommends approval of $115,640,000 for fiscal year 1986. This is the same as the budget request and the House allowance.

The budget request reflects the actuarially determined contribution as certified by the Retirement Board and its actuary, plus the balance of prior-year retirement shortfall. The total shortfall for fiscal years 1981, 1982, and 1983 was revised to $5,722,600, of which $4,082,400 has been paid. The balance of $1,640,200 is included in the fiscal year 1986 budget and represents the final payment of the shortfall amount.

JUDGES RETIREMENT SYSTEM

The 1986 appropriated request is $1,800,000. The Committee's allowance is the same as the 1985 appropriation.

The Judges Retirement System represents the District's contribution to the District of Columbia Judges Retirement Fund, as required by section 142 of the Retirement Reform Act, Public Law 96–122.

COURT OF APPEALS

A total of $3,565,000 and 77 positions are recommended for fiscal year 1986 for the District's highest court. This is the same as the House allowance and budget request.

As the highest court for the District of Columbia, the court of appeals reviews all civil and criminal appeals from the superior court, appeals from the administrative agencies of the District, disciplinary actions of the Board on Professional Responsibility, as well as a number of special proceedings. The court is also the authorizing agency for admission to the bar of the District and oversees admission to the bar by motion by members of the bar of other jurisdictions.

The Committee is concerned about the continued increases in the length of time on appeal. In 1984 the average time on appeal was 513 days. At a hearing held June 20, 1985, the new chief judge was asked to submit a report on what would be necessary for the court to meet a desired standard. The Committee will consider that report as it considers future requests from the court.

SUPERIOR COURT

The Committee recommends $40,712,000 and 995 positions for the operations of the Superior Court of the District of Columbia.

The superior court is the District's unified court of general jurisdiction. It is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases, as provided for in title II of the D.C. Code, "Organization and Jurisdiction of the Courts."

In the fiscal year 1985 budget for the Superior Court the Congress included the necessary resources to modify court rules to require immediate probation revocation review before a defendant is released on a new arrest. These new rules went into effect in January 1985 and have, through June, resulted in a greater number of probation revocations

compared to the previous year. The Committee plans to continue to monitor this rule change and its effect on public safety.

The Committee continues to be concerned about the elapsed time between arrest and sentence. There has been recent improvement between 1984 when felony cases averaged 323 days and the first 6 months of 1985 where cases have averaged 294 days. This is still an unacceptable delay. At a hearing June 20, 1985, the court was asked to submit a report on what resources would be needed to try these cases in 90 days. That information will be reviewed in preparation for further action on the fiscal year 1986 budget and in connection with the 1987 submission.

Sections 445 and 603(c) of the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198, gives the Mayor the authority to establish a recommended budget level for the superior court. The Mayor's recommended fiscal year 1986 budget for the superior court maintains the current level of services and provides funding for the Child Abuse and Neglect Program fees, the Multidoor Dispute Resolution Program, and the Bilingual Interpreter Program. Funds are provided for the 3.5-percent fiscal year 1986 pay adjustment, the judicial pay increase, within-grade requirements, juror and witness fees, and the inflationary cost of supplies, building rent, equipment rental, and service maintenance contracts. These items are funded at the same level as requested by the superior court.

D.C. COURT SYSTEM

The Committee recommends the appropriation of $15,437,000 and 68 positions for fiscal year 1986 for the D.C. court system which is responsible for the administration of the local courts.

The court system is responsible for providing administrative and financial management support to the District's superior court and the court of appeals. In addition, the court system provides and administers the court reporting resources of the trial court and oversees the financial aspects of the Criminal Justice Act Program. The D.C. court system is headed by the Executive Officer who is subject to the approval of the Joint Committee on Judicial Administration of the District of Columbia.

Funds are provided for the 3.5-percent fiscal year 1986 pay adjustment, the Executive Officer pay increase, within-grade requirements, the Criminal Justice Act fees, and the inflationary costs of supplies and printing.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends $9,353,000 and 213 positions for the Corporation Counsel. The Corporation Counsel is the chief legal officer of the District representing it in all civil proceedings and providing legal services to the various departments, agencies, boards and commissions of the government.

The recommended amount will help relieve the existing litigation workload. Funds are provided to reduce the existing workload of 60 to

100 cases per attorney by hiring additional attorneys, employing specialized expertise for legal research, and adding investigatory expertise. In addition, the need for expert witnesses, dispositions, and transcripts are also funded at increased levels in fiscal year 1986. Increased contractual costs of both the Citizens Complaint Center and the medical and psychiatric consultation in child abuse cases are also funded. Other increases include funding for the 3.5-percent fiscal year 1986 pay adjustment, within-grade requirements, management training, and the inflationary cost of supplies, telephones, postage, printing, and equipment maintenance.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $5,669,000 for this account in fiscal year 1986, this amount is the same as the House allowance and the budget estimate

The District of Columbia, as authorized by District Law 3–114, the District of Columbia Tort Claims Settlements Authority Act, has unlimited settlement authority enabling it to avoid potentially large and excessive judgments. Cases may be settled prior to trial in order to avoid long, expensive adjudication, and possible judgment.

PUBLIC DEFENDER SERVICE

A sum of $4,428,000 is recommended for the District's Public Defender Service.

The Public Defender Service provides legal representation to indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels. In addition, the Service's Criminal Justice Act Office coordinates the appointment of counsel program in the Superior Court. The Service also provides substantial amounts of investigative and social work services as well as legal and strategic advise, at no charge, to private counsel appointed under the District Criminal Justice Act to represent indigent defendants not represented by Public Defender Service attorneys.

In fiscal year 1986 the Public Defender Service will use recommended amounts to enhance its representation of indigent clients. It plans to obtain either a Lexis or Westlaw which will increase the efficiency of staff attorneys and reduce the amount of time required for legal research, thereby enabling the attorneys to carry larger caseloads. The Committee recommends additional funds to meet the costs in the areas of forensic expert services rendered in the agency's cases and the court transcripts required for trial preparation or appellate litigation.

PRETRIAL SERVICES AGENCY

The District's Pretrial Services Agency provides services to the local courts and Federal court systems of the District of Columbia. The Agency gathers background and criminal history data for all arrestees for the courts. Reports are prepared with recommendations to assist judges in evaluating the release potential of arrestees during bail-setting hearings.

The Committee recommends the full budget request of $2,174,000 and 63 positions for fiscal year 1986, the same as requested.

Since march 1984, the Agency has been operating a drug surveillance program, funded with Federal funds, for drug-using defendants granted pretrial release. The Agency screens for the presence of five illegal substances: phencyclidine [PCP], opiates, cocaine, methadone, and amphetamines. The Federal funds for this drug surveillance program will terminate at the end of September 1985. In order to continue this vital program, funding is provided in the fiscal year 1986 budget for this narcotics testing unit, as well as provide a surveillance program necessary to closely monitor the pretrial detainees.

DEPARTMENT OF CORRECTIONS

The Committee is recommending $141,302,000 and 2,868 positions for the Department of Corrections in fiscal year 1986. This amount is $16,700,000 above the budget estimate and the House allowance.

The Committee has recommended a total of $16,700,000 in Federal funds for initiatives within the Department of Corrections.

Vocation and basic education programs.—Of the amount, $6,700,000 is recommended to continue the vocation and basic education programs which have been in place since fiscal year 1984. In Senate Report 98–568 to accompany the District of Columbia appropriations bill for 1985 the Committee recommended only one-half of the necessary funds to continue the programs for the full fiscal year because of concern over the use of the funds.

Subsequently, the Committee held hearings on the status of these programs on September 26, 1984, March 5, and June 6, 1985. The reports at those hearings were encouraging and the Committee recommended an additional $5,400,000 for fiscal year 1985 in H.R. 2577, passed by the Senate, June 20, 1985.

The amount recommended in fiscal year 1986 is $6,700,000. This is $4,918,000 below the 1985 cost and represents the District's commitment to reducing the need for Federal funds. The city plans to include all costs of the programs in its fiscal year 1987 budget submission.

At the June 6, 1985, hearing, testimony was received from Mr. Rodney J. Ahitow, an official of the Illinois Department of Corrections and Correctional Education Association, who is a consultant reporting to the Director of the D.C. Department of Corrections. Mr. Ahitow reported on the findings of the most recent assessment team. Mr. Ahitow stated that on April 25, 26, and 27, 1985, experts in the field of education and corrections came to Washington, DC, to assess the educational program within the Department of Corrections. The assessment team was comprised of teachers and administrators in higher education, corrections education, public adult education, and community-based education. As well as persons with experience in all aspects of corrections. The assessment team found that the educational programs now in place at Lorton could serve as the basis for a national corrections education program. Such a program, with variations, could be adopted by other

States as a national model which would, in fact, reduce recidivism and crime in the United States.

The team also made four recommendations which are being reviewed and implemented. They are:

One, that facility administrators share more in the responsibility and authority for the daily operation of the program.

Two, that an ongoing advisory group be established.

Three, that additional resources be added for curriculum development for vocational/apprenticeship programs.

Four, and, that the research component be expanded.

These areas will be followed by the Committee in the coming year.

The Committee is pleased with the progress during the past year, particular note should be taken of the extensive use of innovative technologies and methods. The use of computer assisted instruction reportedly has increased the percentage of inmates passing the high school equivalency exam from 57 percent in August 1984 to 73 percent in May 1985. Likewise the use of turnkey training programs has increased the ability of the program to provide needed job skills.

In one such instance the Department has contracted with Control Data Corp., for a program that trains inmates in skills necessary to repair computer equipment.

In the coming year priority will be given, in addition to the above recommendations, to expanding these type of initiatives and to enhancing the community job placement component of the program.

New prison.—The bill includes a total of $30,000,000 for the design and construction of a new prison facility within the District of Columbia. Of this amount, $10,000,000 will be available during fiscal year 1986 with the remaining $20,000,000 becoming available in fiscal year 1987. If these sums prove inadequate, the Committee expects the District to move forward without regard to budgetary constraint and to submit additional funds requests to the Committee as needed.

The recommendations are based on average costs of prison construction nationwide and not on a specific design or site analysis. Those considerations are necessarily reserved to local officials. The D.C. Correctional Facility Study Commission jointly announced July 16, 1985, by Mayor Marion Barry and Councilwoman Wilhelmina Rolark will consider all options and make specific recommendations to city officials. This action is taken to help expedite that process in order that plans may move forward without delay.

The District's incarcerated population has risen steadily over the past decade, from 3,307 in 1974 to 7,049 at the end of 1984 an increase of over 100 percent. This historical data taken together with continuing increases in indictments, felony indictments alone rose 26 percent in 1984, lead to the inescapable conclusion that the District's prison population will continue to grow.

At a hearing held January 2, 1985, to consider prison population issues in the District of Columbia, the U.S. attorney, who is also the local prosecutor for felonies and serious misdemeanors, testified that

from 1979 through 1984 his office experienced a 30-percent increase in adult cases referred for prosecution with the largest increases coming in drug trafficking cases. This factor along with new mandatory minimum sentences, the armed career criminal statute, and tougher rules on probation and parole will combine to increase prison populations.

The Committee has recommended additional Federal funds for this purpose because of the unique nature of the District's criminal justice system. Aside from the fact that the District is the Nation's Capital, the Federal Government is deeply involved in decisions that affect the prison population. As stated above, the U.S. attorney is the local prosecutor, decisions of prosecutorial discretion have a major impact on the number of cases brought to trial. In addition, the President of the United States appoints judges of the D.C. Court System, with the advice and consent of the Senate. Finally, there is a national as well as a local interest in keeping dangerous criminals off the streets of Washington, DC. That interest and concern has been stated many times by both Federal and local officials at the highest levels. The Committee believes that there is a Federal interest and responsibility to assist the District in meeting this need.

Increased funding is recommended for the annualized costs for the full-year operation of Occoquan III, the new minimum security facility approved in the fiscal year 1985 budget; the annualized costs of 90 correctional officers partially funded in the fiscal year 1985 budget; expansion of the scheduled maintenace program to include long deferred items as perimeter security fencing, guard towers, storage tanks, and mechanical/electrical switch gear; and upgrading the corrections and police training facility into a public safety training center for public safety employees. Also recommended is expansion of the third-party custody program and expansion of community-based programs to provide alternative means to incarceration.

BOARD OF PAROLE

The Board of Parole is a three-member quasi-judicial body, appointed by the Mayor, whose purpose is to (1) determine if and when it is in the best interest of society and the offender for the offender to be released from custody into the community; (2) establish the terms and conditions of such parole; (3) set standards of supervision, in collaboration with the Department of Corrections, for persons on parole; and (4) decide if and when to terminate such parole or mandatory release or to modify the terms or conditions thereof, when such actions are deemed necessary.

The Committee recommends $1,324,000 and 33 positions for the Board of Parole in fiscal year 1986.

New rules for initial release and parole revocation went into effect on March 4, 1985, and April 15, 1985, respectively. The new rules resulted in a 29-percent increase in parole revocations over the same period of 1984 and a reduction in the number of persons on parole supervision compared to 1984. These trends are encouraging and the Committee will continue to monitor these rules throughout the year.

The Committee recommendation provides funding necessary for the board to maintain its current level of services. Increases are included to fully fund the existing staffing complement of 33 positions, the 3.5-percent fiscal year 1986 pay adjustment, within-grade increases, management training, stenographic services to record all parole hearings, and the inflationary cost of telephones and equipment. Funding is also recommended for rental costs associated with the relocation of the board from its current facilities.

NATIONAL GUARD

The Committee recommends $700,000 and 25 positions for fiscal year 1986, this is the same as the budget estimate and $10,000 below the House allowance.

The D.C. National Guard functions both as the militia of the District of Columbia and as a reserve component of the Army and Air Force. Thus, it serves both the D.C. government and the Federal Government.

The National Guard provides community service programs to the District in addition to its more traditional public safety and military activities. They include operating an annual 10-day youth leadership camp for selected high school students, participating in various ceremonial functions, and sponsoring numerous charitable activities.

The recommended amount will provide added resources to establish a personnel and equipment profile system and assure easy readiness when authorized to meet mobilization requirements. Funding is also provided to upgrade existing equipment and purchase new equipment to better interface with the District government's financial management system. Other increases include funds for the annualized cost of positions approved in the fiscal year 1985 budget, the 3.5-percent fiscal year 1986 pay adjustment, within-grade increases, and the inflationary cost of supplies, communications, and other services and charges.

OFFICE OF EMERGENCY PREPAREDNESS

The sum of $492,000 and 15 positions is recommended for the Office of Emergency Preparedness, this is the same as both the House allowance and budget request for fiscal year 1986.

The Office of Emergency Preparedness has the primary responsibility for directing, administering and coordinating emergency management responsibilities for the District of Columbia. As mandated by law, the Agency provides the personnel and administration support to maintain an annual 24-hour daily Emergency Command and Control Center [ECC]. A backup Emergency Operations Center [EOC] is also maintained at the District's Youth Center in Lorton, VA.

The Agency is mandated by local and national legislation, and through agreement with the Federal Emergency Management Agency [FEMA], to develop, implement, and coordinate an integrated emergency management system [IEMS] which directs the District's emergency response to disasters, crises, and special events. In carrying out this mandate, the fiscal year 1986 recommended amount includes funds

to meet the national policy shift in developing a training program in the area of emergency management.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $111,000 and two positions for the Commission on Judicial Disabilities and Tenure.

The District of Columbia Commission on Judicial Disabilities and Tenure was established pursuant to section 431 of the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198. The Commission has jurisdiction over all active and retired judges of the D.C. courts, that is, the Superior Court of the District of Columbia and D.C. Court of Appeals.

The Committee recommendation includes funding to meet the additional workload requirements resulting from the review of retired judges who wish to continue performing judicial duties as a senior judge.

JUDICIAL NOMINATION COMMISSION

The Judicial Nomination Commission, established pursuant to section 434 of the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198, is responsible for selecting and recommending to the President, nominees to fill judicial vacancies in the D.C. Court of Appeals and the Superior Court. The Commission is composed of seven members: two are appointed by the Mayor, two by the unified bar, one by the District Council, one by the President of the United States, and one by the chief judge of the U.S. District Court for the District of Columbia.

The fiscal year 1986 recommended budget includes funding to employ investigators on a contractual basis to perform background checks on prospective judicial nominees.

The Committee recommends the full budget request of $37,000, the same as the House allowance, for these activities.

D.C. LAW REVISION COMMISSION

The Committee recommends $486,000 and eight positions for the Law Revision Commission in fiscal year 1986.

Congress created the Law Revision Commission in 1974, in response to the 1972 recommendations of the Nelson Commission, it foresaw the urgent need for examination of the District's laws on a comprehensive basis and sought recommendations for such change and reform as would both remedy defects and anachronisms and bring the law into harmony with modern conditions. By statute, the Commission must conduct periodic analyses of pertinent judicial decisions, legislative history, academic treatises, other State laws, and model laws. Twenty-seven States have law revision commissions or equivalent agencies.

The Commission is by composition a body of technical experts in all areas of the District's law. Unlike the District Council or its Judiciary Committee, the Commission is not a political enterprise. It was not created to deal with the types of day-to-day problems faced by legisla-

tive bodies and their staffs. Its energies are not consumed by meeting the demands of constituents, lengthy factfinding investigations, and the need to respond to immediate problems. Likewise the Commission has nothing in common with the Office of Criminal Justice Plans and Analysis, an operational agency which is primarily concerned with the coordination of the criminal justice system.

The Commission's 17 members are experienced lawyers, law professors, and laypersons with vast knowledge of the District's laws and who represent a broad spectrum of the community. They are appointed by nine separate Federal and District authorities—the council, the Mayor, the courts, the District bar, the President, the chairman of the House District Committee, the chairman of the Senate Committee on Governmental Operations, the public defender, and the Corporation Counsel. The Commission is supported by a staff of five attorneys and three administrative personnel.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The bill includes the full budget request of $889,000 and 15 positions for fiscal year 1986 and reflects a net increase of $151,000 and 2 positions above the 1985 appropriation.

This office is the District government's central unit for research and evaluation of the District's justice system pursuant to District of Columbia Law 2–107. As such, the office collects and analyzes crime and operational data from justice agencies, develops multiagency plans for establishing justice objectives and targets, researches and develops recommendations for specific operational issues, and plans and implements the Juvenile Justice Assistance Program.

PUBLIC EDUCATION SYSTEM

A total of $515,505,000 is recommended for fiscal year 1986 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Activity	Appropriation 1985	Budget estimates 1986	House allowance	Committee recommendation
Board of Education	$340,652,000	$359,500,000	$359,500,000	$360,000,000
Teachers' Retirement and Annuity Fund	75,988,000	70,905,000	70,905,000	70,905,000
University of the District of Columbia	63,609,000	67,715,000	67,715,000	67,715,000
Educational Institution Licensure Commission	200,000	210,000	210,000	210,000
Public Library	13,945,000	15,002,000	15,002,000	15,002,000
Commission on the Arts and Humanities	1,127,000	1,673,000	1,673,000	1,673,000
Total	495,521,000	515,005,000	515,005,000	515,505,000

The Committee recommends a total of $360,000,000 and 9,405 positions for the public school system. This is an increase of $500,000 and 33 positions above the budget request and House allowance.

In the fiscal year 1985 appropriations bill, Public Law 98–473, the Congress included $1,500,000 for programs to reduce truancy in the D.C. Public Schools. That program included the purchase of automatic calling machines, additional guidance counselors and social workers, and funds to establish a truancy center to be operating during the second semester of the 1984–85 school year.

That center was established and is called the Student Attendance Service Center. Concurrently with the center's opening, a pilot program with the First Police District was begun to pick up truants and bring them to the center where they are evaluated by one of the staff of two attendance counselors, five social workers, and two attendance aides. They are then returned to their school and return to the center 1 day per week where attendance goals are set, counseling and tutoring are available, as well as visits with psychologists and social workers.

Through June 10, 1985, 357 students had been referred to the center. This group included 59 elementary students, 251 junior high students, and 47 senior high students.

In addition to encouraging students to stay in school, this program has also had an impact on daytime crime in the First Police District. Looking at data concerning burglaries and larcenies, offenses most often associated with youth, during the hours of 8:30 a.m. and 4:30 p.m., the months of March and April 1985 show that reductions in these reported crimes are down by similar percentages, in the First District and in citywide figures. However, in May 1985 citywide reports were down 9 percent and in the First District they dropped 22 percent. This experience is similar to other cities that have tried this approach and demonstrates that these programs do have an impact on crime.

The Committee recommends an additional $500,000 to expand this program citywide during the 1985–86 school year. One additional center will be opened in the fall of 1985 with two more opening for the second semester.

It is the Committee's hope that funds be made available for the purpose of involving young people in programs designed to introduce them to, and foster an appreciation for, opera and its production. It is the Committee's understanding that primarily volunteer organizations, such as the Washington Civic Opera Association, exist in the community which have traditionally attempted to interest students in opera. As an outgrowth of this activity, young people have been afforded the opportunity to work side by side with experienced individuals in all aspects of opera production. Such efforts have historically been of great benefit to the community as the efforts of those organizations have given rise to opera productions which have been presented in the community for, at most, a nominal admission charge or, in many instances, free.

The Committee believes that the involvement of the D.C. government in this type of activity is of great benefit to the community and should be fostered.

PUPIL MEMBERSHIP

The number of students in the District's public school system is expected to total 87,773 for the 1985–86 school year, an increase of 376 students above the enrollment for 1984–85. The following table shows annual pupil membership statistics from 1969–70 to the 1985–86 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1985–86

Date	Enrollment	Decrease
October:		
1969	145,584	
1970	142,857	2,727
1971	139,650	3,207
1972	136,783	2,867
1973	132,438	4,345
1974	128,389	4,049
1975	126,568	1,821
1976	122,586	3,982
1977	116,595	5,991
1978	113,858	2,737
1979	106,156	7,702
1980	99,225	6,931
1981	94,425	4,800
1982	91,105	3,320
1983	88,843	2,622
1984	87,397	1,446
1985	87,773	+376

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends $70,905,000 for fiscal year 1986. The Teachers' Retirement and Annuity Payment represents the District's contribution to the District of Columbia Teachers' Retirement Fund, as required by section 142 of the Retirement Reform Act, Public Law 96–122. After the payment is transferred to the retirement fund, it provides resources for payments to teachers retired under the disability and service retirement program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement program before attaining retirement eligibility.

The Committee recommendation reflects the actuarially determined contribution as certified by the retirement board and its actuary, and a shortfall amount of $3,905,000.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends that the fiscal year 1986 total budget request of $67,715,000 and 1,365 positions be approved for the operation of the University of the District of Columbia which serves as the only public institution for postsecondary education in the Nation's Capital.

The University of the District of Columbia [UDC], governed by the requirements of D.C. Law 1–36, is the Nation's only exclusively urban land-grant university. The land-grant institution has a mandate to teach, engage in basic and applied research, and carry the results to the community through extension programs and services.

The university provides a comprehensive program of public postsecondary education, organized within a five-college structure. The university offers 43 associate, 70 baccalaureate, 6 certificate, and 18 master's degree programs in liberal arts, career, and professional endeavors; it also offers a technical certificate program in the aviation maintenance field.

The recommended amount will support a total enrollment of approximately 15,000 students, equated to a full-time equivalent student enrollment of 9,102. Increased funds for the College of Business and Public Management represent the second phase of a three-phase effort to achieve accreditation by the American Assembly of Collegiate Schools of Business. The recommendation for the Library Resources Center will upgrade its periodical materials to meet the minimum standards of the Library Association.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The fiscal year 1986 appropriated request is for $210,000 and five positions.

The Educational Institution Licensure Commission, established pursuant to D.C. Law 1–104, is responsible for licensing and regulating private, postsecondary degree-granting institutions, proprietary and vocational institutions, and private elementary and secondary institutions, and approving courses for veterans' education benefits.

PUBLIC LIBRARY

The Committee recommends $15,002,000 and 412 positions. This amount is the same as the budget request and the House allowance.

The D.C. Public Library was created by an act of Congress in 1896 "to furnish books and other printed matter and information service convenient to the homes and offices of all residents" of the District (D.C. Code, 37–101). Library services are accessible at the downtown main library, the Martin Luther King Memorial Library, 20 neighborhood libraries, and five community and kiosk libraries.

The fiscal year 1986 appropriated budget request includes increased funding to expand the online Public Catalog and Community Information System, to restore service to the children's rooms in five branch libraries and to sustain the young adult service at the Martin Luther King Memorial Library, the Sursum Corda Community Library, and the cataloging services of the On-Line Computer Library Center in the face of Federal cutbacks.

The library is also requesting funds to begin a program for the replacement of the motor vehicle fleet in order to replace the older vehicles which remain out of service for long periods of time because of constant breakdowns.

COMMISSION ON ARTS AND HUMANITIES

The Committee recommends an appropriation of $1,673,000 and eight positions for fiscal year 1986, an increase of $546,000 above the 1985 level. The Commission serves as the District of Columbia's municipal arts agency as well as its designated State arts agency. The allowance recommended by the Committee includes increases for the Grants to Major Art Institutions Program and the Artist-in-Education Program. Funding for the Artist-in-Education Program will provide the matching dollars to place professional artists with exceptional teaching skills in the D.C. Public Schools.

Other increases include funding for the 3.5 percent fiscal year 1986 pay adjustment and management training. The Commission receives Federal grants from the National Endowment for the Arts which reflect a slight increase in fiscal year 1986.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $614,347,000 for fiscal year 1986 for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Activity	Appropriation 1985	Budget estimates 1986	House allowance	Committee recommendation
Department of Human Services	$407,795,000	$511,576,000	$511,576,000	$511,576,000
Department of Recreation	23,102,000	25,412,000	25,412,000	25,412,000
Office on Aging	6,128,000	7,665,000	7,665,000	7,665,000
D.C. General Hospital	44,100,000	48,350,000	48,350,000	48,350,000
St. Elizabeth's Hospital	55,207,000			
Unemployment compensation	4,536,000	5,207,000	5,207,000	5,207,000
Disability compensation	10,200,000	11,000,000	11,000,000	11,000,000
Office of Human Rights	1,302,000	1,349,000	1,349,000	1,349,000
Office of Latino Affairs	362,000	385,000	385,000	385,000
Commission for Women	140,000	191,000	191,000	191,000
Energy Office	3,178,000	3,212,000	3,212,000	3,212,000
Total	556,050,000	614,347,000	614,347,000	614,347,000

DEPARTMENT OF HUMAN SERVICES

A total of $511,576,000 and 3,459 positions are recommended in the bill for the programs and activities operated by the Department of Human Services.

The Department is organized into three major units, the Commissions of Public Health and Social Services, and Executive Direction and Support.

In fiscal year 1986 the Department will continue a major program to plan for the transition of St. Elizabeths Hospital to District management. Under the terms of Public Law 98–621, the St. Elizabeths Hospital and District of Columbia Mental Services Act of 1984, the District

will assume by October 1, 1987, responsibility for mental health services to persons served by the Federal St. Elizabeths Hospital. As Federal funding for the hospital diminishes through fiscal year 1991, the District will assume an increasing share of the cost of the comprehensive system.

An increase of $13,800,000 is included to continue transition planning and expand community based services and outplacement opportunities for St. Elizabeths clients, to increase the local share of subsidy for the hospital and to enhance the capacity of the Department of Human Services to accept this significant new responsibility. This amount, together with $25,000,000 in Federal funds appropriated in this bill will ensure that the hospital services are continued.

In June 1985 the General Accounting Office reported on community-based services provided to mentally retarded persons in the District of Columbia, in response to a request by the chairman of the subcommittee. Two areas were highlighted as areas where more could be done. The report said in part:

Children from birth to age 3.—GAO was told that few programs exist in the public or private sectors for these children and that more early intervention or infant stimulation programs are needed to provide physical and speech therapy because certain conditions of retardation can be overcome if the child is treated before the age of 5 or 6. Such programs could increase a child's ability to benefit from educational programs provided at a later age.

Mentally retarded individuals age 22 and older.—The public schools' responsibility for providing educational services ceases at the end of the school semester in which mentally retarded persons reach age 22, and the officials said there is a need for an improved system to assure that these persons receive appropriate services when they leave the school system.

The Committee requests that the Department undertake a survey of resources available, both public and private, locally and what is done in other jurisdictions for these two groups of retarded citizens. In addition, the Committee requests recommendations on programs and resources to adequately serve these populations.

Other major program increases include: (1) Emergency assistance grants for families and individuals faced with a temporary financial crisis; (2) child day care payments for an additional 196 full-time slots, 84 part-time slots, and 188 voucher payments; (3) foster care funds for 40 additional residential outplacements and residential treatment education costs; (4) emergency shelter funds for an additional 44,000 shelter nights; (5) skilled and intermediate nursing bed funds for 100 additional outplaced mentally retarded clients; and (6) supplemental security income payments for an additional 252 community placements of deinstitutionalized clients.

Funds have also been provided for new initiatives in the areas of delinquency prevention, PCP abuse prevention and treatment and other youth services.

DEPARTMENT OF RECREATION

The sum of $25,412,000 and 526 positions are recommended for the Department's activities during fiscal year 1986. The Department develops and administers comprehensive programs for public recreation and culture.

The Department of Recreation, established pursuant to Public Law 77–534, in 1942, is responsible for providing a comprehensive recreation program for all the residents of the District from preschoolers to senior citizens. These include cultural programs; specialized recreational programs; programs for the physically handicapped, mentally retarded, mentally ill, delinquent-prone youth, and senior citizens; and day care services for low-income families.

The Committee recommendation continues the Department's effort to enhance its programs. One of the priorities in fiscal year 1986 is to provide adequate staffing at the Department's recreation centers and playgrounds in order to meet the standards required by the National Recreation and Parks Association. This includes 20 continuing full-time temporary positions and 27 full-time equivalent positions.

Additional staffing and program costs are also requested for (1) the Roving Leader Program, (2) the Day Care Program, (3) the Acquatics Program, (4) the Senior Citizens Program, (5) the youth games, (6) community-based programs, and (7) the Potomac Riverfest. In the area of maintenance, funds are provided to install fire alarms in 41 locations throughout the District. In light of recent fires at recreation facilities, this will provide protection for individuals and property.

OFFICE ON AGING

The Office has submitted and the Committee recommends approval of a budget totaling $7,665,000 and 12 positions for fiscal year 1986.

The function of the Office on Aging is to plan, manage, implement, and evaluate a broad range of health and social services on behalf of the District's estimated 103,000 senior citizens. This is done through the senior service network, comprised of some 30 community organizations. Coordination with other government and private agencies, advocacy for senior citizens concerns, and mobilization of resources in response to priority needs are also a part of the function of the Office.

DISTRICT OF COLUMBIA GENERAL HOSPITAL

The Committee recommends $48,350,000 as an operating subsidy to the D.C. General Hospital Commission in fiscal year 1986.

The District of Columbia General Hospital Commission was established by D.C. Law 1–134, to insure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and, if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care and services. No District resident will be refused care because he is unable to pay. In addition, the Commission is charged with studying the needs of low-income hospital

users in the District of Columbia, developing plans to insure adequate facilities and personnel to meet these needs, insuring that maximum efficiency and economy is provided in the administration of public health care in D.C. General Hospital, and giving careful consideration to the future of the hospital.

UNEMPLOYMENT COMPENSATION FUND

The Committee recommends a total of $5,207,000 for contributions to the Unemployment Compensation Fund in fiscal year 1986. The contribution is for compensation of eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The Committee recommends $11,000,000 for the Disability Compensation Fund which provides District government employees who are injured on the job with worker's compensation, permanent and temporary disability compensation, burial expense in case of death, compensation for surviving dependents, and where practicable, vocational rehabilitation.

OFFICE OF HUMAN RIGHTS

The bill includes the total budget request of $1,349,000 and 51 positions for the Office of Human Rights for fiscal year 1986.

The Office reviews, approves, and monitors equal employment opportunities provided by contractors with contracts totaling $10,000 or more, and the affirmative action plans of all District departments and agencies. The Office also has the authority to enforce affirmative action by banks, savings and loans associations, and the cable television industry.

OFFICE OF LATINO AFFAIRS

The Office on Latino Affairs [OLA] was created under D.C. Law 1–86 in 1979. Through this legislation, OLA was given a mandate to respond aggressively to the needs of the Latino community and to insure that a full range of health, education, employment, and social services is made available to the Spanish-speaking residents of the District of Columbia. The Committee recommends $385,000 and seven positions for fiscal year 1986.

COMMISSION FOR WOMEN

The Committee recommends $191,000 and four positions for the Commission in fiscal year 1986.

The objective of the D.C. Commission for Women is to effect improvement in the status of women in the District of Columbia government and women and their families in the community at large. The Mayor appoints 21 members to serve 3-year terms. The members serve without compensation.

ENERGY OFFICE

An appropriation of $3,212,000 and 10 positions is recommended for the Energy Office in fiscal year 1986.

The Office was established by D.C. Law 3–132 to coordinate the energy activities of the District.

The District of Columbia Energy Office was established by D.C. Law 3–132, the Office of Energy Act of 1980, to coordinate the energy activities occurring in the District of Columbia. The Office prepares energy plans, identifies energy issues, prepares energy supply and demand forecasts, develops energy conservation and renewable energy resource programs, prepares energy emergency contingency plans, and participates in various proceedings before the Public Service Commission.

The Committee recommendation reflects a decrease in the Complementary Energy Assistance Program due to a decrease in the average monthly payment and the projected redistribution of the number of clients in each monthly category. Therefore, a portion of these funds are available to be redirected to meet the increased operating costs of the Office.

PUBLIC WORKS

The Committee recommends a total of $193,741,000 for the activities to be funded under this account during fiscal year 1986.

A comparative summary by agency follows:

PUBLIC WORKS

Activity	Appropriation 1985	Budget estimates 1986	House allowance	Committee recommendation
Department of Public Works	$84,964,000	$93,151,000	$93,151,000	$93,151,000
Washington Metropolitan Area Transit Commission	87,000	90,000	90,000	90,000
Washington Metropolitan Area Transit Authority	100,326,000	96,500,000	96,500,000	96,500,000
School transit subsidy	4,000,000	4,000,000	4,000,000	4,000,000
Total	189,377,000	193,741,000	193,741,000	193,741,000

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendations include $93,151,000 and 1,895 positions for fiscal year 1986.

The Department of Public Works, established pursuant to Reorganization Plan No. 4 of 1983, is responsible for maintaining the District's physcial infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District's vehicles and equipment except for the Departments of Police, Fire, and Corrections.

The Department is specifically responsible for the District's 1,157 miles of roadway; 283 bridges; 496 acres of green space; 1,275 signalized intersections; 66,000 streetlights; 14,000 parking meters; 288,000 registered vehicles; 356,000 licensed drivers; 1,800 miles of sewer pipes; 1,287 miles of water pipes; 121,312 water meters; 30 million square feet of office space, and 2,730 vehicles and items of equipment.

The top priority program in 1986 is to provide increased resources for street, sidewalk, and bridge repair by establishing a permanent sidewalk and street maintenance program to provide an in-house, year-round capability.

The Committee concurs in the report requested by the House, by January 1, 1986, on efforts to implement a program, with the cooperation of surrounding jurisdictions, to remove disabled vehicles from bridges during rush hour.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee is recommending the requested amount of $90,000 for the fiscal year 1986 budget.

The Commission administers and carries out the delegated powers of the Washington Metropolitan Area Transit Regulation Compact. The compact confers upon the Commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $96,500,000 is recommended for fiscal year 1986. This amount represents the District of Columbia's share of the WMATA operating subsidies. The recommendation is the same as the budget request and the House allowance.

The responsibility of the transit authority includes the planning and construction of the metrorail system, the development and operation of the metrobus and metrorail systems, the establishment of fares, and the determination of funding sources for the various programs.

In its task force report on unemployment in the Greater Washington area the Board of Trade found that mass transportation between areas of high unemployment and new employment concentrations were often circuitous, costly, time consuming, and infrequent. The Board of Trade recommended cooperative efforts between the public and private sectors to provide incentives to users of transportation services and encouraged adjustments to the routes, rates, and schedules to better link job opportunities and areas of unemployment.

SCHOOL TRANSIT SUBSIDY

The bill includes $4,000,000 for the school transit subsidy in 1986. The recommended amount is the same as the budget estimate and House allowance. This program provides a subsidy for reduced fare transportation of school children who use Metrobus or Metrorail for

educationally related transportation. The student contribution toward the fare is indexed at one-third of the regular adult peak-hour fare rounded down to the nearest nickel.

WASHINGTON CONVENTION CENTER FUND

The Committee recommends $8,371,000 for the Washington Convention Center in fiscal year 1986.

The recommended amount for the Washington Convention Center of $8,371,000 will finance the difference between the convention center's estimated fiscal year 1986 operating revenue of $4,175,000 and its total spending needs of $12,546,000.

The first capital expenditures were authorized for initial work on the center in 1978, one of the conditions for approval was the implementation of D.C. Law 2–58, which requires that site acquisition costs and operating costs of the center in its early years be paid from special tax revenues imposed on local hotels and the general business community. The resulting dedicated taxes are currently one-half of the 10 percent surtaxes on the corporation franchise tax and the unincorporated business franchise tax and a $1 per occupied room-per-night hotel occupancy tax. By law 40 percent of the revenue from the hotel occupancy tax is dedicated to promotion activities of the center, and through a statutorily prescribed formula, the activities of the Washington Convention and Visitor's Association and the Mayor's Committee to Promote the District of Columbia.

Repayment of Loans and Interest

The Committee recommends approval of the budget request of $198,409,000 for fiscal year 1986. This allowance is $24,409,000 above the 1985 appropriation.

The repayment of loans and interest provides funds for cash outlays for debt service on the District's long-term borrowing to finance capital project expenditures, a portion of the amortized cost for private hospitals and St. Elizabeths Hospital construction, and interest on U.S. Treasury loans to the Unemployment Compensation Trust Fund.

Repayment of General Fund Deficit

The Committee recommends that a total of $5,000,000 be applied toward reducing the District's accumulated general fund deficit which totaled $269,860,000 as of September 30, 1984. The amount is the same as the budget request and House allowance.

The House required that the Mayor identify an additional $15,000,000 for this account during the fiscal year. The Committee has deleted that language.

SHORT-TERM BORROWINGS

The Committee recommends approval of $3,750,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow needs.

CAPITAL OUTLAY

The total request of $248,783,000 is recommended for the city's fiscal year 1986 Capital Improvements Program. This allowance includes $229,148,000 and 80 projects to be funded from the general fund and $19,635,000 and 9 projects from the Water and Sewer Enterprise Fund.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the Water and Sewer Enterprise Fund are described under the Water and Sewer Enterprise Fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended	Increase/ decrease
Public building construction:			
Office of the Secretary	$1,528,000	$1,528,000	
Department of Administrative Services	1,362,000	1,362,000	
Department of Housing and Community Development	26,899,000	26,899,000	
Office of Business and Economic Development	23,667,000	23,667,000	
Fire Department	6,409,000	6,409,000	
Courts	2,304,000	2,304,000	
Department of Corrections	8,604,000	8,604,000	
Public schools	22,504,000	22,504,000	
University of the District of Columbia	25,446,000	25,446,000	
Public Library	2,052,000	2,052,000	
Department of Human Services	7,585,000	7,585,000	
Department of Recreation	6,998,000	6,998,000	
Office on Aging	14,200,000	14,200,000	
D.C. General Hospital	2,123,000	2,123,000	
Department of Public Works (governmental facilities)	5,925,000	5,925,000	
Total, public building construction	157,606,000	157,606,000	
Department of Public Works (transportation facilities)	50,124,000	50,124,000	
Department of Public Works (environmental facilities)	600,000	600,000	
Washington Metropolitan Area Transit Authority	20,818,000	20,818,000	
Total, general fund	229,148,000	229,148,000	

CAPITAL IMPROVEMENTS PROGRAM—Continued

Activity	Estimate	Recommended	Increase/ decrease
Water and sewer enterprise fund:			
Department of Public Works (utility administration)	$18,035,000	$18,035,000	
Washington Aqueduct	1,600,000	1,600,000	
Total, water and sewer enterprise fund	19,635,000	19,635,000	
Total, capital outlay	248,783,000	248,783,000	

PUBLIC BUILDING CONSTRUCTION

Office of the Secretary.—The Committee recommends approval of $1,528,000 for renovation of a garage for storage space.

Department of Administrative Services.—The bill includes an appropriation of $1,362,000 for conversion of the old Morgan Annex School.

Department of Housing and Community Development.—The Committee recommends approval of the $3,200,000 for public housing general improvements; $3,492,000 for improvements to the James Apartments at 1425 N Street NW; $11,590,000 for improvements to the Carrollsburg Dwellings at 1000 Fifth Street SE; $3,617,000 for grading and paving of Fort Lincoln Drive; and $5,000,000 for land acquisition for housing development.

Office of Business and Economic Development.—The bill includes $9,167,000 for an employment center construction revitalization project and $14,500,000 for the commercial center construction revitalization project.

Fire Department.—The requested appropriations of $1,686,000 for fire apparatus replacements; $684,000 for permanent improvements; and $4,039,000 for Engine Company No. 20 replacement have been approved.

Courts.—The requested appropriations of $1,482,000 for conversion of unusable space and $822,000 for conversion of public space in the courthouse have been approved.

Department of Corrections.—The Committee recommends approval of $8,604,000 for six projects. Included in this allowance is $1,032,000 for water system renovations at Lorton; $1,824,000 for maximum security cell block renovation; $2,337,000 for relocation of the commissary; $960,000 for culinary unit improvements; $1,551,000 for road resurfacing and $900,000 for renovation design.

Public schools.—Funds totaling $22,504,000 for seven projects are recommended. Included in this allowance is $2,190,000 for roof replacements; $1,300,000 for boiler replacements; $2,500,000 for window replacements; $954,000 for door replacements; $2,000,000 for electrical modernization; $3,560,000 for room conversions; and $10,000,000 for asbestos abatement.

University of the District of Columbia.—The Committee recommends approval of $25,446,000 for four projects. Included in this allowance is $23,513,000 for Van Ness campus phase III construction; $1,120,000 for

Mather Building renovations; $336,000 for Carnegie Building repairs; and $477,000 for Wilson Building renovations.

Public Library.—The requested appropriation of $2,052,000 for two projects is approved and includes $990,000 for latent conditions of heating, ventilating, and air-conditioning at the Martin Luther King Memorial Library and $1,062,000 for air-conditioner replacement at the Martin Luther King Memorial Library.

Department of Human Services.—Funds totaling $7,585,000 for six projects are recommended. Included in this allowance is $3,370,000 for the North Mental Health Facility; $1,300,000 for handicapped code compliance; $824,000 for general renovations at D.C. Village; $1,000,000 for mechanical/electrical renovations, D.C. Village; $691,000 for plumbing renovations; and $400,000 for Oak Hill general renovations.

Department of Recreation.—The Committee recommends approval of $6,998,000 for 13 projects. Included in the allowance is $400,000 for general improvements; $500,000 for the Banneker Community Clubhouse renovation; $400,000 for the Langley Recreation Center; $936,000 for the Fairfax Recreation Center addition; $537,000 for Petworth Recreation Center renovations; and $744,000 for Trinidad Recreation Center renovations. Also recommended by the Committee is $281,000 for Deanwood swimming pool renovations; $750,000 for the Fairfax Recreation Center addition for senior citizens; $500,000 for the Bald Eagle Recreation Center addition; $400,000 for the Kenilworth-Parkside Recreation Center addition; $300,000 for the Eastgate Park development; $650,000 for outdoor lighting rehabilitation; and $600,000 for the Keene playground building.

Office on Aging.—The requested appropriation of $14,200,000 for three projects is approved and includes $12,700,000 for the Washington Center for Aging Services; $750,000 for the Minnesota/Benning Area Senior Center; and $750,000 for the Congress Heights/Oxon Run Area Senior Center.

D.C. General Hospital.—The Committee recommends approval of the request for $2,123,000 to convert the old Obstetrics Building into office space.

Department of Public Works (governmental facilities).—The Committee recommends approval of $5,925,000 for eight projects. Included in this allowance is $1,263,000 for electrical modernization at various locations; $1,375,000 for major roof replacements at various locations; $1,000,000 for elevator rehabilitation at various locations; and $413,000 for the traffic sign shop. The Committee has also approved the requests of $438,000 for emergency mechanical, electrical, and structural renovations at various locations; $500,000 for vehicle inspection station improvements; $525,000 for architectural barrier modifications at various locations; and $411,000 for renovation of public space maintenance buildings.

DEPARTMENT OF PUBLIC WORKS—TRANSPORTATION

The Committee recommends approval of $50,124,000 for 13 projects requested by the Department which expects to receive $248,231,000 in Federal grants for a total capital budget of $298,355,000. Included in the allowance is $3,713,000 for bridge replacement and/or rehabilitation; $5,000,000 for resurfacing streets and highways; $3,500,000 for roadway upgrading and reconstruction; $1,000,000 for local street improvements; $1,214,000 for the New York Avenue, Bladensburg Road to the railroad structure project; $16,926,000 for the Whitehurst Freeway, Canal Road to I–66 connection; and $1,800,000 for traffic control improvements. The Committee has also approved $250,000 for traffic safety improvements; $9,265,000 for the Barney Circle-Anacostia Freeway connection; $2,436,000 for the Suitland Parkway, South Capital Street to D.C./Maryland line; $1,520,000 for the Southern Avenue, C to H Streets SE, Branch Avenue to Naylor Road SE; $500,000 for roadside improvements; and $3,000,000 for highway aid matching funds.

Southeast-Southwest Freeway.—The Committee has received numerous complaints about the condition of the Southeast-Southwest Freeway and is concerned about the delay in repairing and resurfacing the roadway. Part of the District's share of construction funds was appropriated as far back as 1980, and with Federal matching funds, a total of $15,000,000 will be available for this project.

The Committee has been advised that sections of this project have been designed three times basically due to Federal Highway Administration requirements. Not only is the roadway in serious disrepair, but parts of the underside of the bridges are falling onto vehicles parked in lots under the bridges.

The Committee urges District and Federal highway officials to resolve whatever design or other problems they may have and get on with the reconstruction work which is long overdue.

DEPARTMENT OF PUBLIC WORKS—ENVIRONMENTAL SERVICES

The Committee recommends approval of $600,000 for relief of flooding and drainage complaints.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The total request of $20,818,000 for two projects is recommended. Included in this allowance is $14,618,000 for Metrorail and $6,200,000 for Metrobus.

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $167,388,000 for the activities funded through this appropriation. This allowance is $17,401,000 above the 1985 appropriation, the same as the budget estimate and House allowance.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fis-

cal year 1985, budget estimates for fiscal year 1986, and the House allowance:

ENTERPRISE FUNDS

Activity	Appropriation 1985	Budget estimate 1986	House allowance	Committee recommendation
Water and sewer:				
Department of Public Works (utility administration)	$125,956,000	$148,083,000	$148,083,000	$148,083,000
Washington Aqueduct	14,250,000	14,904,000	14,904,000	14,904,000
Total, water and sewer	140,206,000	162,987,000	162,987,000	162,987,000
Washington Convention Center				
Lottery and Charitable Games Control Board	3,531,000	4,151,000	4,151,000	4,151,000
Cable television	250,000	250,000	250,000	250,000
Total, enterprise fund	149,987,000	167,388,000	167,388,000	167,388,000

Department of Public Works

WATER AND SEWER UTILITY ADMINISTRATION

The bill includes $148,083,000 and 1,273 positions in operating expenses from the Water and Sewer Utility Administration of the Department of Public Works. This allowance reflects an increase of $22,127,000 above the 1985 level.

The Committee recommendation provides the resources to comply with the provisions of a consent agreement between the District and the Environmental Protection Agency. This decree requires the District to properly maintain the Blue Plains plant and meet all effluent standards contained in plant permit. Compliance with the decree requires the District to hire additional operations and maintenance personnel in both 1985 and 1986.

Beginning October 1, 1984, the District became responsible for the disposal of 80 percent of the wastewater treatment residuals from Blue Plains in accordance with a regional agreement. In prior years, the District had budgeted and been responsible for the disposal of only its share, as had each user jurisdiction. In order to manage the disposal of almost 1,700 tons of residuals a day, eight new positions are necessary to ensure contractor compliance with the terms of the contract and the disposal permits issued by the jurisdictions to which the residuals are taken. Compliance with the consent decree will require additional funds for the purchase of replacement units and spare parts to ensure immediate repair of process-related equipment, and the hiring of contractors to repair specifically identified equipment.

Thirty-eight new positions are required to implement the new water information and billing system. Other positions will permit improvements in several programs, including sewer maintenance, training and safety, engineering operations, grounds maintenance, and security.

Capital outlay.—The Committee recommends approval of the Department's request of $18,035,000 for seven projects financed from the Water and Sewer Enterprise Fund.

Washington Aqueduct

The Committee recommends the appropriation of $14,904,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is the same as the budget estimate and House allowance.

Capital outlay.—A total of $1,600,000 is recommended to renovate Dalecarlia Filter Building, east building.

Lottery and Charitable Games Control Board

The Committee recommends approval of the request for $4,151,000 in non-Federal funds and 94 positions for fiscal year 1986 for the Lottery and Charitable Games Control Board. The Board is responsible for the investigation of license applicants, for inspecting licensed premises and enterprises, for public protection against fraud and deception, for regulating the conduct of charitable games, for conducting legalized lotteries, and for generating revenues for the District of Columbia general fund.

The Committee recommends 15 new positions and 8 temporary full-time positions as requested for planned improvements throughout the agency. This additional staffing will enable the Board to (1) establish a procurement and contracting function to improve internal controls; (2) provide adequate security for the protection of staff and the investigation of claims and agent fraud; (3) improve financial accountability and internal control for receipt of sales and disbursement activities; (4) support sales and marketing strategies through improved research and analysis; and (5) respond to inquiries and requests for financial reports and Board actions and policies.

Increased funding is also provided to upgrade the computer hardware system, to provide increased processing and storage capacity to support the addition of the lotto and pick four on-line numbers games.

The allowance recommended by the Committee is $620,000 and 15 positions above the fiscal year 1985 appropriation.

Office of Cable Television

The Committee recommends $250,000 and four positions for this Office. This amount is the same as the 1985 appropriation, budget estimate, and House allowance.

The Office of Cable Television was established by D.C. Law 4–142, Cable Television Communications Act of 1981. The Office is responsible for the day-to-day oversight of the construction and operation of the District's cable system.

GENERAL PROVISIONS

The bill contains various general provisions which are contained in the bill to provide for several limitations, directives, and administrative provisos which are carried annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee recommends that language in section 106 which prohibits the installation of meters in taxicabs be retained.

The Committee has approved the request to modify the personnel ceiling in section 111 which has been adjusted to reflect the Committee's action on the District's 1986 budget request.

The Committee has retained language in section 117 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has stricken the language included by the House that allows no funds to be used for abortion and substituted language that has been a part of the bill since 1980 which prohibits the use of Federal funds in the bill to perform abortions except in cases of rape, incest or where the life of the mother is endangered. Language is also included in this section allowing Federal funds to be used for medical procedures necessary in order to terminate an ectopic pregnancy.

Language in section 119 has been adjusted to require an annual plan by quarter and by project for any capital outlay borrowings. The language previously applied only to such borrowings from the Federal Treasury. The District no longer borrows from the Treasury.

The Committee has retained language in section 122 prohibiting the use of funds in the bill for implementation of a personnel lottery to hire police and firefighters.

The Committee has not approved the request for a new section 123 dealing with a timetable for the Mayor to submit supplemental requests to the Council.

The Committee recommends that section 126 which extends the courts' use of hearing commissioners for 2 years be placed under the public safety and justice appropriation where it was last year.

The Committee has included section 122 which prohibits the use of Federal funds for a personal cook, chauffeur, or other personal servants for D.C. officers or employees.

The Committee has approved section 128 prohibiting the transportation of any output of the District's municipal waste system to any new landfill until the appropriate State agency has issued the required permits.

The Committee recommends approval of a new section 130 clarifying the legal authority of the Public Service Commission to deregulate street lighting.

PERSONAL PROPERTY TAX EXEMPTION

The Committee has deleted section 131 exempting Members of Congress who live in a State solely for the purpose of attending sessions of Congress from personal property taxes on one motor vehicle used for purposes of attending sessions of Congress.

RAOUL WALLENBERG PLACE

The Committee has approved a new section 131 designating part of 15th Street SW, between Independence Avenue and Maine Avenue, as Raoul Wallenberg Place. The change is intended as an honor to this Swedish diplomat who saved the lives of some 100,000 Hungarian Jews during World War II. The one-block section of 15th Street SW, is the site of the future National Holocaust Memorial Museum. It is bounded entirely by Federal property on all sides and no current addresses would be changed by this act. It is the intent of the Committee that appropriate street signs be erected on each end of the street as soon as possible after the date of the enactment of this act.

PROCUREMENT PROCEDURES

The Committee recommends that House language in section 132 requiring all D.C. government contracts be awarded by competitive bid be stricken. Rather the Committee has included language that requires that all District laws and regulations be followed. The Committee does not disagree with the intent of the House language but is informed by the D.C. Corporation Counsel that that language may prohibit the District from utilizing sheltered market D.C. laws. It may also inhibit their ability to respond to the need for emergency repairs.

The Committee has approved a new section 123 requiring the Mayor to submit revised revenue estimates to the Council no later than 60 days after the beginning of fiscal year 1986.

TITLE II—FISCAL YEAR 1985 SUPPLEMENTAL

The Committee has included the supplemental items pertaining to the District of Columbia contained in H.R. 2577 as passed by the Senate June 20, 1985. This legislation has not been finally adopted and the items are necessary for the District to complete the current fiscal year with a balanced budget. Included are $14,180,000 in Federal funds, and $41,309,000 in increased local revenues as described below.

Included in the recommendation is $5,403,000 for the operating costs during the last half of the fiscal year, for a total annual cost of $11,618,000 for 1985. This represents a reduction of $812,000 below the original estimate.

The remaining $8,777,000 of the increased amount will fund the remaining cost to complete two ongoing capital projects. First is $3,811,000 to complete new construction and renovation projects at the District's Lorton facilities to accommodate the expanded vocational and educational programs. In fiscal year 1984 $9,900,000 has been appropriated for this purpose. The increase is needed because bids for actual work were above the estimated cost.

The balance will be used to complete renovations to the District of Columbia Courthouse to accommodate seven new superior court judges which began hearing cases in November 1984. The Committee has learned that the original appropriation of $1,800,000 was based on erroneous cost data, therefore, an additional $4,966,000 is required to complete the work.

Increases have occurred in witness and juror fees, foster care, police and fire overtime, and disability compensation claims. In addition, program increases are recommended in emergency repairs to public housing, expanded summer job pay for youth, the start of a drug prevention program aimed at adolescents using PCP and nutritional programs for the elderly. The following summarizes the specific revisions in agency budget.

COMPLIANCE WITH PARAGRAPH 7 OF RULE XVI OF THE STANDING RULES OF THE SENATE

The accompanying bill contains the appropriation of $17,700,000 in Federal funds for which there is no authorization under paragraph 7 of rule XVI of the Standing Rules of the Senate.

COMPLIANCE WITH RULE XXVI, PARAGRAPH 12

Rule XXVI, paragraph 12 of the Standing Rules of the Senate states:

"Whenever a committee reports a bill or a joint resolution repealing or amending any statute or part thereof it shall make a report thereon

and shall include in such report or in an accompanying document (to be prepared by the staff of such committee) (a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee. This paragraph shall not apply to any such report in which it is stated that, in the opinion of the committee, it is necessary to dispense with the requirements of this subsection to expedite the business of the Senate."

The Committee recommends, under the portion of the bill containing appropriations for Public Safety and Justice, the following: *Provided further,* That D.C. Code, sec. 11–1732(d), is amended by striking out "1985" and inserting in lieu thereof ~~"1986"~~ *"1987"*.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1986: Subcommittee on the District of Columbia	N/A	550	N/A	550
Projections of outlays associated with budget authority recommended in the bill:				
1986				550
1987				[1] 20
1988				
1989				
1990 and future year				
Financial assistance to State and local governments for 1986 in the bill		550		550

[1] Recommendation includes a $20 million advance appropriation for fiscal year 1987.
NA: Not applicable.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986

[Amounts in dollars]

Item	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1985 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
TITLE I							
DISTRICT OF COLUMBIA							
FEDERAL FUNDS							
Federal payment to the District of Columbia	425,000,000	425,000,000	425,000,000	425,000,000	---	---	---
Payment in lieu of reimbursement for water and sewer services to Federal facilities	24,100,000	30,100,000	30,100,000	30,100,000	+6,000,000	---	---
Federal contribution to the police officers and fire fighters', teachers', and Judges' retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Transitional payment for Saint Elizabeths Hospital	20,000,000	25,000,000	25,000,000	25,000,000	+5,000,000	---	---
Inaugural expenses payment	2,300,000	---	---	---	-2,300,000	---	---
Criminal Justice initiative	9,873,000	---	---	17,200,000	+7,327,000	+17,200,000	+17,200,000
(1987 advance appropriation)	---	---	---	(20,000,000)	(+20,000,000)	(+20,000,000)	(+20,000,000)
Job training initiative	---	---	---	500,000	+500,000	+500,000	+500,000
Total, Federal funds to District of Columbia	533,343,000	532,170,000	532,170,000	549,870,000	+16,527,000	+17,700,000	+17,700,000
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							
Governmental direction and support	(88,439,000)	(99,342,000)	(99,342,000)	(99,342,000)	(+10,903,000)	---	---
Economic development and regulation	(72,061,000)	(99,535,000)	(99,525,000)	(100,035,000)	(+27,974,000)	(+500,000)	(+510,000)
Public safety and Justice	(509,917,000)	(535,406,000)	(535,416,000)	(552,106,000)	(+42,189,000)	(+16,700,000)	(+16,690,000)

Public education system	(483,727,000)	(515,005,000)	(515,005,000)	(515,503,000)	(+31,778,000)	(+500,000)	(+500,000)
Human support services	(556,050,000)	(614,347,000)	(614,347,000)	(614,347,000)	(+58,297,000)	---	---
Public works	(189,377,000)	(193,741,000)	(193,741,000)	(193,741,000)	(+4,364,000)	---	---
Washington Convention Center Fund	(6,930,000)	(8,371,000)	(8,371,000)	(8,371,000)	(+1,441,000)	---	---
Repayment of loans and interest	(174,000,000)	(198,409,000)	(198,409,000)	(198,409,000)	(+24,409,000)	---	---
Repayment of general fund deficit	(10,100,000)	(5,000,000)	(5,000,000)	(5,000,000)	(-5,100,000)	---	---
Short-term borrowings	(5,000,000)	(3,750,000)	(3,750,000)	(3,750,000)	(-1,250,000)	---	---
Inaugural expenses	(2,300,000)	---	---	---	(-2,300,000)	---	---
Adjustments	(-65,000)	---	---	---	(+65,000)	---	---
Professional fees adjustment	(-3,511,000)	---	---	---	(+3,511,000)	---	---
Total, operating expenses, general fund	(2,094,325,000)	(2,277,906,000)	(2,272,906,000)	(2,290,606,000)	(+196,281,000)	(+17,700,000)	(+17,700,000)
Capital Outlay							
General fund	(90,842,000)	(229,148,000)	(229,148,000)	(229,148,000)	(+138,306,000)	---	---
Enterprise Funds							
Water and sewer enterprise fund:							
Operating expenses	(140,206,000)	(162,987,000)	(162,987,000)	(162,987,000)	(+22,781,000)	---	---
Capital outlay	(22,180,000)	(19,635,000)	(19,635,000)	(19,635,000)	(-2,545,000)	---	---
Total, water and sewer enterprise fund	(162,386,000)	(182,622,000)	(182,622,000)	(182,622,000)	(+20,236,000)	---	---
Lottery and Charitable Games enterprise fund	(3,531,000)	(4,151,000)	(4,151,000)	(4,151,000)	(+620,000)	---	---
Cable Television enterprise fund	(250,000)	(250,000)	(250,000)	(250,000)	---	---	---
Total, enterprise funds	(166,167,000)	(187,023,000)	(187,023,000)	(187,023,000)	(+20,856,000)	---	---
Total, District of Columbia funds	(2,351,334,000)	(2,689,077,000)	(2,689,077,000)	(2,706,777,000)	(+355,443,000)	(+17,700,000)	(+17,700,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[Amounts in dollars]

Item	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1985 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
RECAPITULATION							
Grand total, new budget (obligational) authority	533,343,000	532,170,000	532,170,000	549,870,000	+16,527,000	+17,700,000	+17,700,000
Appropriations, 1986	533,343,000	532,170,000	532,170,000	549,870,000	+16,527,000	+17,700,000	+17,700,000
Appropriations, 1987	---	---	---	(20,000,000)	(+20,000,000)	(+20,000,000)	(+20,000,000)
Consisting of:							
Federal funds to the District of Columbia	533,343,000	532,170,000	532,170,000	549,870,000	+16,527,000	+17,700,000	+17,700,000
District of Columbia funds	(2,351,334,000)	(2,689,077,000)	(2,689,077,000)	(2,706,777,000)	(+355,443,000)	(+17,700,000)	(+17,700,000)